

# **CITY OF BALLWIN, MISSOURI**

# **Comprehensive Annual Financial Report**

For the Year Ended December 31, 2015



# **CITY OF BALLWIN, MISSOURI**

**Comprehensive Annual Financial Report For The Fiscal Year Ended December 31, 2015** 

Prepared by the Department of Finance

# CITY OF BALLWIN, MISSOURI FINANCIAL REPORT

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# CITY OF BALLWIN, MISSOURI INTRODUCTORY

# **INTRODUCTORY SECTION**



Government Center 14811 Manchester Road Ballwin, MO 63011-4617 (636) 227-8580 Fax: (636) 207-2320 www.ballwin.mo.us

May 2, 2016

To the Honorable Mayor, Aldermen, and Citizens of Ballwin:

The Comprehensive Annual Financial Report (CAFR) of the City of Ballwin, Missouri (the City), for the fiscal year ending December 31, 2015, is submitted herewith. This report was prepared in conformance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America by an independent firm of licensed certified public accountants.

This report is the City management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the City's financial statements in conformance with GAAP. This internal control structure is designed to provide a reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits requires estimates and judgments by management. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Hochschild, Bloom & Company LLP, a firm of licensed certified public accountants. The goal of this independent audit was to provide reasonable assurance that the basic financial statements of the City for the year ended December 31, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall basic financial statement presentation. The independent auditors concluded, based upon its audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended December 31, 2015, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the Independent Auditor's Report.

# **Profile of the City**

The City is located approximately 17 miles west of downtown St. Louis, Missouri. It covers 10 square miles and serves a population of 30,404 residents occupying approximately 12,500 housing units. Originally established in 1837, it is the only City in the United States with its unique name.

The City was incorporated in 1950 as a City of the Fourth Class with a Mayor-Board of Aldermen-City Administrator form of government. The legislative body consists of eight aldermen and the mayor. Aldermen are elected from four wards to serve two year staggered terms, with four aldermen elected every year. The Mayor, elected at large to serve a two year term, is the presiding officer of the Board of Aldermen (the Board). The Mayor enjoys all the powers and duties as applicable to entities of the 4<sup>th</sup> class in the State of Missouri.

A City Administrator is appointed by the Board with the approval of the Mayor. He serves, under contract, at the will of the Mayor and the Board. The City Administrator is responsible for the day-to-day management of the City's business and staff. He is also responsible for the employment and discharge of City employees under policies established by the Board.

The City provides a full range of municipal services other than fire protection/EMS, and public utilities which are provided in the region by private entities. The City provides police services, planning and zoning, code enforcement, snow and leaf removal, maintenance of streets, judicial services, and parks and recreation. The City has approximately 140 full-time employees and a large contingent of part-time and seasonal employees working primarily in the area of Parks and Recreation. The City is served by the Rockwood and Parkway School Districts, both of which are AAA rated.

The City has repeatedly received national recognition for the quality of its recreational facilities and programs as well as for its record of public safety. The City's five parks cover 65 acres which include playgrounds, a nature trail, walking paths, ball diamonds, tennis courts, a soccer field, two fishing ponds stocked by the Missouri Department of Conservation, sand volleyball courts, and horseshoe pits. Traditionally recognized as the best public, nine-hole facility in the area, the City golf course includes a practice cage and a practice putting green.

The City's community center, The Pointe at Ballwin Commons, is in the final stages of renovation. It includes a state of the art fitness center, indoor walking track, double gymnasium, indoor pool with water playground, spinning room, and community meeting rooms. The North Pointe Aquatic Center features a 10 lane competitive pool, lazy river, aqua climb rock climbing wall, tree swing, two-story water slides, bucket falls, and more. Programming includes the traditional day camps, sport camps and leagues, fitness classes, and swim lessons as well as a concert series and the very popular Ballwin Race Series. Castlewood State Park and the Meramec River are in close proximity.

The annual budget serves as a complete financial and operational plan for the following year. All departments of the City are required to submit requests for appropriations to the City Administrator who uses these requests as a starting point for development of a proposed budget. The Finance Officer presents to the City Administrator estimates detailing the various revenues, grants, bond proceeds, and other funding sources that are anticipated. The budget is prepared by fund. It is broken down further by departments, programs, or projects within the departments, then object of expenditures within programs and finally, line items within the objects. After consultation with the department heads, the City Administrator presents a proposed budget to the Mayor and Board. The Mayor and Board hold workshops and at least one public hearing prior to adopting the budget by December 31. Department heads, with the City Administrator's approval, may transfer

appropriated funds within departmental programs/projects. The legal level of control of the Board extends to the program/project level. The Council must authorize transfers between programs, departments or funds or any increase in a fund's budget. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriate annual budget has been adopted. For the General Fund this comparison is presented as required supplemental information. For other governmental funds that have an adopted budget, comparison schedules are found in other supplemental information.

# Local economy

The City is a suburban community located in the western part of St. Louis County. The City is mostly residential with a wide variety of housing. The City is stable and for the most part fully developed, with a neighborhood commercial district consisting of 332 licensed businesses. While 49% of the revenues the City receives from the 1% county-wide sales tax are generated from businesses within the City limits, the remaining 51% is a distribution of the county sales tax revenues that are pooled. This distribution is based on a per capita formula. The local economy continues to show growth in sales tax revenues. The City's median household income at \$82,685 is above that of the State, which is \$47,764, and St. Louis County, which is \$59,520. Unemployment in the City at 2.5% is below that of the State, which is 3.9%, and St. Louis County, which is 3.6%.

# Long-term financial planning and major initiatives

Each year the City updates its five-year capital improvement plan. Capital projects totaling almost \$7.6 million are planned for the years 2016 through 2020. Reconstruction/replacement of two culverts and three streets will cost \$5.1 million, however 80% of this cost will be reimbursed through federal funding. An additional \$2.5 million is planned for park development. Not included in this is \$3.4 million for a new Government Center for which \$2.7 million of fund balance has been committed. Historically the City has used a pay-as-you go approach to infrastructure improvements and some long-term debt issuance to finance some of the cost of buildings and park facilities. The use of sales taxes and grants has enabled the City to make capital investments and maintain a high level of services.

While maintaining consistent staffing levels, personnel expenses as a percentage of operating expenditures have been declining over the past few years. Personnel expense is anticipated to be just 63% of the 2016 operating budget.

In 2012 the Police Pension Fund was dissolved and police employees joined the LAGERS system. General employees have been a part of LAGERS since 1969. At the end of 2015 the pension fund for general employees was overfunded, resulting in a reduction in the contribution rate for the fourth straight year. The contribution rate for police employees has declined twice since their conversion to LAGERS. This favorable trend in pension costs has helped to maintain the low personnel to operating cost ratio.

The City has no general obligation debt. In 2014, it entered into a capital lease to finance a portion of a \$4 million geothermal HVAC system installed at the community center. As part of its commitment to energy efficiency and sustainability, this investment is expected to return a savings in both energy costs and maintenance expenses within 15 years.

In 2002 the City issued tax increment refunding and improvement revenue bonds to finance the costs associated with the Ballwin Town Center Redevelopment Project. While principal and interest payments were made in full from available revenues through 2012, an unscheduled draw from the Debt Reserve Fund was required in October of each of the last three years to fund the required principal payments. Successful

appeals of real estate taxes on the property have significantly reduced the revenue stream dedicated for bond payments. This trend is expected to continue. The remaining balance on the bond issue at December 31, 2015 was \$11,770,000. These bonds do not constitute a general obligation or indebtedness of the City.

# **Relevant financial policies**

The City has adopted a comprehensive set of financial policies. During the current year, one of these policies was particularly relevant. The City has a fund balance policy that establishes the five categories of fund balance, including committed fund balance. This consists of funds that are mandated for a specific purpose by enabling legislation. It further requires that the City maintain a minimum unassigned fund balance no less than 25% of total operating expenditures at the end of each annual fiscal period. During 2014 the Board adopted an ordinance which created a committed fund account to be used for the future construction of a new Government Center. After an initial transfer of \$1,000,000 from unassigned fund balance, 50% of any operating budget surplus is to be added to this account each year at December 31. These transfers are to continue until the end of fiscal year 2017. As of the end of 2015 a total of \$2,654,897 has been transferred to this committed account. After all transfers at December 31, unassigned fund balance equaled 37% of operating expenditures of the General Fund, well in excess of the 25% required minimum.

## Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Ballwin for its CAFR for the fiscal year ended December 31, 2015. This was the first year the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The GFOA also has a program for Distinguished Budget Presentation. The City has submitted its annual budget for fiscal year 2016 to the GFOA for this award. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document must meet the program criteria as a policy document, as a financial plan, as an operations guideline, and as a communications device.

The preparation of this report would not have been possible without the effort and dedication of the administrative staff of all departments of the City. Our sincere gratitude is extended to the Mayor and the Board for their unfailing support and commitment to the responsible fiscal management of the City.

Respectfully submitted,

ESH

Eric Hanson City Administrator

Denie Kelles

Denise Keller Finance Officer

# MAYOR

# Tim Pogue

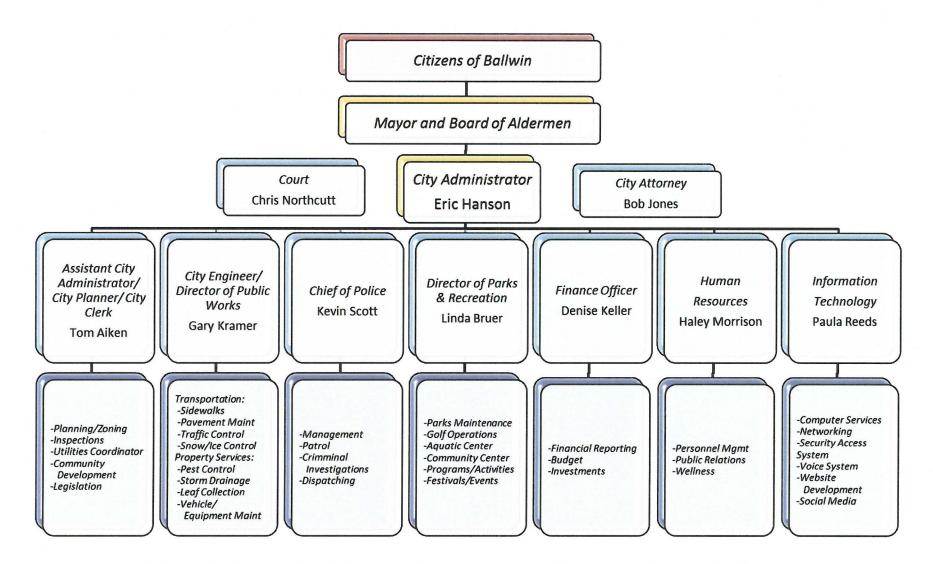
# **BOARD OF ALDERMEN**

Ward I	Michael Finley	Jimmy Terbrock
Ward II	Kevin Roach	Mark Stallmann
Ward III	Frank Fleming	Jim Leahy
Ward IIII	<b>Ross Bullington</b>	Kathy Kerlagon

# **CITY ADMINISTRATION**

City Administrator	Eric Hanson
Assistant City Administrator	Tom Aiken
City Attorney	Bob Jones
Prosecuting Attorney	Chris Graville
Municipal Judge	Virginia Nye
Chief of Police	Kevin Scott
Finance Officer	Denise Keller
<b>Director of Public Works</b>	Gary Kramer
Director of Parks and Recreation	Linda Bruer

# **CITY OF BALLWIN** 2015 ORGANIZATIONAL CHART



# Ð

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Ballwin Missouri

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2014

Executive Director/CEO

# CITY OF BALLWIN, MISSOURI FINANCIAL

# **FINANCIAL SECTION**



Hochschild, Bloom & Company LLP Certified Public Accountants Consultants and Advisors

# **INDEPENDENT AUDITOR'S REPORT**

May 2, 2016

# Honorable Mayor and Board of Aldermen CITY OF BALLWIN, MISSOURI

# **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **CITY OF BALLWIN**, **MISSOURI** (the City), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

15450 South Outer Forty Road, Suite 135, Chesterfield, Missouri 63017-2066, 636-532-9525, Fax 636-532-9055
 1000 Washington Square, P. O. Box 1457, Washington, Missouri 63090-8457, 636-239-4785, Fax 636-239-5448

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2015, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplemental Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplemental information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited proce-

# **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The other supplemental information and introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# **OTHER REPORTING REQUIRED BY** *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 2, 2016 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Hochschild, Bloom + Compuny LLP CERTIFIED PUBLIC ACCOUNTANTS

The management's discussion and analysis of the City of Ballwin, Missouri's (the City) financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2015. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the City's financial statements following this narrative.

# FINANCIAL HIGHLIGHTS

- In the government-wide financial statements, the assets and deferred outflows of resources of the City were more than its liabilities and deferred inflows of resources at the close of fiscal year 2015 by \$65,491,918 (net position). Net position is comprised of \$61,255,847 net investment in capital assets; \$2,932,692 restricted for debt service and other purposes; and \$1,303,379 unrestricted and available for governmental purposes.
- At the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$13,428,940, an increase of \$965,740 in comparison with the total fund balance at fiscal year-end December 31, 2014. 49% of the total governmental fund balances, or \$6,543,662, is *unassigned* and available for spending at the City's discretion.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$6,543,662, or approximately 34% of total General Fund revenues (\$19,086,101) and 37% of General Fund expenditures (\$17,841,469).
- The City's total long-term debt resulted in a net decrease of \$1,596,217. This decrease is primarily from scheduled principal payments during 2015. A debt balance of \$13,381,262 remains, which is primarily tax increment financing bonds, which do not constitute a general obligation of the City.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplemental information and other supplemental information in addition to the basic financial statements.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. These statements provide both long-term and short-term information about the City's overall financial status.

The statement of net position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and accrued vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include parks and recreation, police and court, public works, and general government.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to keep track of specific sources of funding and spending for particular purposes. The City maintains governmental funds only.

**Governmental funds**. Governmental funds are used to account for most of the City's basic services which focus on: 1) how cash and other financial assets that can readily be converted to cash flow in and out and 2) the balances remaining at year-end that are readily available for spending. Governmental funds use the modified accrual method of accounting to focus on the near-term inflows and outflows of expendable resources and balances of year-end expendable resources. This detailed short-term view helps readers determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided on a subsequent page that explains the relationship (or differences) between the government-wide and fund financial statements.

The City maintains four major funds: General Fund, Capital Projects Fund, Special Allocation Fund, and the Town Center Debt Service Fund. These funds are presented separately on the governmental funds balance sheet, as well as on the statement of revenues, expenditures, and changes in fund balances. Data from other governmental funds, such as the Sewer Lateral Fund, Federal Asset Seizure Fund, and P.O.S.T. Fund are combined into a single, aggregated presentation called "other governmental funds". Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the other supplemental information section of this report.

An annual appropriations budget is adopted by the City as required by the General Statutes. The General Fund, Capital Projects Fund, Special Allocation Fund, Sewer Lateral Fund, Federal Asset Seizure Fund, and P.O.S.T. Fund budgets are included in the budget document. The General Fund budget is a legally adopted document that incorporates input from the management of the City and the decisions of the Board of Aldermen about which services to provide and how to pay for them. It also authorizes the City to obtain funds from identified sources to finance these current period activities. Budget workshop meetings, as well as the budget adoption meeting, are open to the public. Budgetary comparison statements have been provided for all budgeted funds.

**Notes to the Basic Financial Statements.** These notes provide additional information that is essential to fully understand the data provided in the government-wide and fund financial statements.

**Required Supplemental Information.** This management's discussion and analysis and budgetary comparison schedule for the General Fund and Special Allocation Fund represent financial information required by GASB to be presented. Such information provides users of this report with additional data that supplements the government-wide financial statements, fund financial statements, and notes.

**Other Supplemental Information.** This part of the annual report includes financial information such as combining statements for the nonmajor governmental funds and budgetary comparison schedules for the Capital Projects Fund, Sewer Lateral Fund, Federal Asset Fund, and the P.O.S.T. Fund. This other supplemental information is provided to address certain specific needs of various users of the City's annual report.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

During the year ended December 31, 2015, the City adopted Governmental Accounting Standards Board Statement (GASB) No. 68, *Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27*, which resulted in pension related assets, deferred outflows of resources, and deferred inflows of resources. In addition, the implementation included a restatement of the prior year's net position.

As noted earlier, net position may serve as a useful indicator of a government's financial position over time. In the case of the City, the net position of \$65,491,918 increased in 2015 by 5.5% as compared to the restated previous year.

The largest portion of the City's net position, \$61,255,847 in 2015 (an increase of 1.5% from 2014) reflects its investment in capital assets. Approximately \$497,000 of the increase was a result of donated streets, sidewalks and right-of-ways. The City uses these capital assets (land, buildings, machinery and equipment, and infrastructure) to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$2,932,692, represents resources that are subject to external restrictions on how they may be used. This balance decreased by \$600,239 (17.0%) in 2015 due to reductions in the restriction for debt service, resulting from scheduled debt payments, and the restriction for capital projects. This balance will fluctuate on an annual basis due to the timing of projects.

The remaining category of the City's net position represents an unrestricted net position balance of \$1,303,379 in 2015, which may be used to meet the City's ongoing obligations to citizens and creditors. There was an increase of \$3,108,343 in unrestricted net position in 2015 compared to restated 2014. The increase was due to a number of factors including increased grant and sales tax revenues, and the receipt of insurance proceeds for damages to be repaired in the subsequent year.

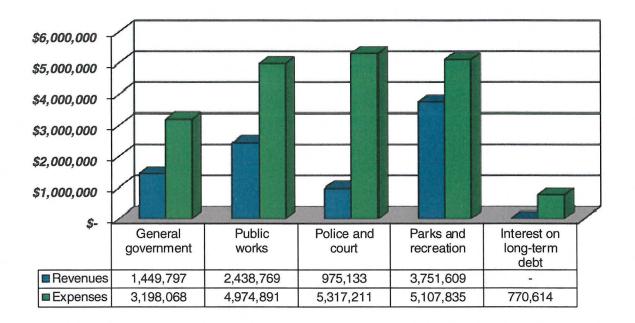
Assets include \$8,260,321 in unrestricted cash and investments and \$2,620,466 in restricted cash and investments.

A condensed version of the statement of net position is as follows:

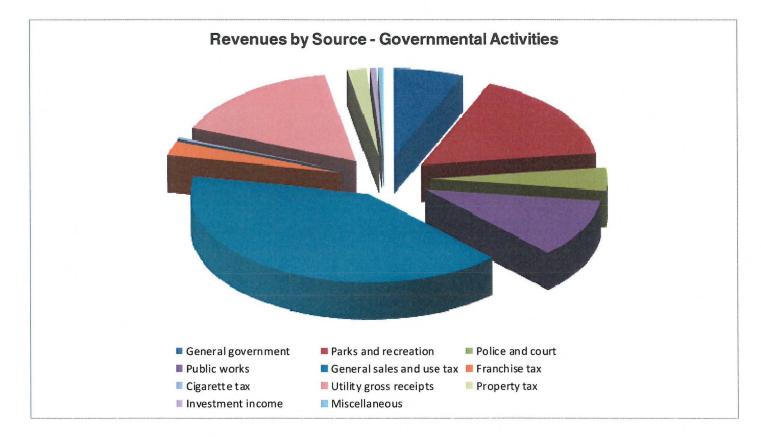
	December 31		2015 Change		
	a a shi con ta sha ƙasa a ƙwalangi ta sa	Restated	<u> </u>		
	2015	2014	Amount	Percent	
ASSETS					
Current and other assets	\$ 17,500,169	16,377,105	1,123,064	6.9 %	
Capital assets, net	62,263,741	62,036,992	226,749	0.4	
Total Assets	79,763,910	78,414,097	1,349,813	1.7	
DEFERRED OUTFLOWS					
OF RESOURCES	981,139	247,848	733,291	295.9	
LIABILITIES					
Long-term liabilities	13,512,131	15,087,586	(1,575,455)	(10.4)	
Other liabilities	1,126,990	1,480,437	(353,447)	(23.9)	
Total Liabilities	14,639,121	16,568,023	(1,928,902)	(11.6)	
DEFERRED INFLOWS					
OF RESOURCES	614,010		614,010	100.0	
NET POSITION					
Net investment in capital assets	61,255,847	60,365,955	889,892	1.5	
Restricted	2,932,692	3,532,931	(600,239)	(17.0)	
Unrestricted (deficiency)	1,303,379	(1,804,964)	3,108,343	172.2	
Total Net Position	\$ 65,491,918	62,093,922	3,397,996	5.5 %	

Governmental activities. A condensed version of the statement of activities is as follows:

	For The Ended Dec		2015 Change			
	2015	2014	Amount	Percent		
REVENUES						
Program revenues:						
Charges for services	\$ 5,004,492	5,183,014	(178,522)	(3.4) %		
Operating grants and						
contributions	2,019,850	1,980,080	39,770	2.0		
Capital grants and						
contributions	1,590,966	570,385	1,020,581	178.9		
General revenues:						
Taxes	13,899,472	13,514,900	384,572	2.8		
Investment income	135,988	128,774	7,214	5.6		
Miscellaneous	115,847	240,582	(124,735)	(51.8)		
Total Revenues	22,766,615	21,617,735	1,148,880	5.3		
EXPENSES						
General government	3,198,068	3,202,942	(4,874)	(0.2)		
Public works	4,974,891	4,895,772	79,119	1.6		
Police and court	5,317,211	5,452,247	(135,036)	(2.5)		
Parks and recreation	5,107,835	5,041,282	66,553	1.3		
Interest on long-term debt	770,614	827,400	(56,786)	(6.9)		
Total Expenses	19,368,619	19,419,643	(51,024)	(0.3)		
CHANGE IN NET POSITION	3,397,996	2,198,092	1,199,904	54.6		
NET POSITION, JANUARY 1	62,093,922	56,980,949	5,112,973	9.0		
RESTATEMENT		2,914,881	(2,914,881)	(100.0)		
NET POSITION, DECEM- BER 31	\$ 65,491,918	62,093,922	3,397,996	5.5 %		



# **Expenses and Program Revenues - Governmental Activities**



# FINANCIAL ANALYSIS OF THE CITY'S FUNDS

**Governmental funds.** The focus of the City's governmental funds is to provide information on inflows and balances of available expendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At December 31, 2015, the City's governmental funds report a combined fund balance of \$13,428,940 with a net increase in total fund balance of \$965,740 from 2014. 49% of the total amount (\$6,543,662) constitutes unassigned fund balance, which is available for spending at the City's discretion. This amount represents an increase in unassigned fund balance from 2014 (\$6,448,262). Nonspendable items include prepaid items in the amount of \$429,025 and inventories of \$338,801. Restricted items totaling \$2,763,465 include \$1,961,600 for debt service costs as well as capital projects, sewer lateral, police, community programs, recreation, and special projects balances. Committed items include \$2,654,897 for future improvements to the Government Center. An amount of \$699,090 has been assigned for the subsequent year's budget.

During fiscal year 2015 the unassigned fund balance of the General Fund increased by \$95,400 or 1% from the prior year. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures and transfers out. Unassigned fund balance represents 37% of the total 2015 General Fund expenditures and transfers out, while the total fund balance represents 60% of the total 2015 General Fund expenditures and transfers out. The General Fund ended the year with a net contribution to fund balance of \$1,714,517. This increase is due to an increase in revenues and a decrease in expenditures.

The Special Allocation Fund balance remained at \$0 during the fiscal year. This fund is used to account for the revenues derived from the tax increment financing activities, which are then transferred to the Town Center Debt Service Fund that pays the TIF bonds.

The Capital Projects Fund balance decreased \$384,833 during the fiscal year to \$277,705. This is a result of the planned use of fund balance for major capital improvements.

The Town Center Debt Service Fund balance decreased \$281,190 during the fiscal year to \$1,961,600. For a third consecutive year, there were not enough TIF revenues collected to pay the principal and interest payment on the TIF bonds, therefore, there was an unscheduled draw on the debt service reserves. The bonds call for a debt service reserve of \$2,010,000. At December 31, 2015, the reserve balance was \$1,242,669.

## **BUDGETARY HIGHLIGHTS**

The City's Board of Aldermen approved an amendment of the 2015 Budget in November and December of 2015. These amendments were to reflect the receipt of insurance proceeds from hail storm damage, to increase projections for sales tax revenue and to reduce court fine revenue. Increased repair expenses associated with storm damage were offset by lower motor fuel costs and lower health insurance costs stemming from a zero increase in premiums. Personnel expenses for police were lowered to reflect turnover. Additional adjustments were made to line items in conjunction with program reallocations.

In the General Fund, most revenues exceeded the budget, with total revenues up over budget by 2%. Final sales tax revenues were 2% higher than those budgeted as were court fines. Permits were up 3%. Public utility licenses were below budget by 2% primarily due to lower receipts for natural gas.

The following significant variances occurred between budget and actual expenditures:

- A savings of \$38,085 in the Snow & Ice Control program occurred in personnel expenses with no snow late in the year. Contingency funds of \$15,908 for the maintenance of snow plows and salt spreaders were not needed. Additional savings of \$50,491 were realized from inventories of unused salt.
- Salaries and benefits for the Police Field Operations and Criminal Investigations programs ended the year with \$33,869 and \$15,315 respectively not being spent due to turnover of personnel, a delay in replacing staff and workers compensation reimbursements. \$20,700 in motor fuel expense was saved due to lower gas prices.
- Parks personnel expenses were \$15,227 below budget due to workers compensation reimbursements. Reduced maintenance expenses for the parks reflect a savings of \$15,276.
- Lower than expected expenditures for maintenance of the golf course resulted in savings of \$22,656.
- Repairs of hail storm damage to the skylights at the outdoor pool were delayed into 2016, saving \$35,310.
- Replacement of the natatorium slide tower in the community center cost \$27,550 less than budget because of project delays.

# CAPITAL ASSET AND DEBT ADMINISTRATION

**Capital Assets.** At December 31, 2015, the City's net capital assets totaled \$62,263,741. These assets include land and improvements, right-of-way, historical treasures, construction in progress, infrastructure, buildings and improvements, furniture and fixtures, intangible assets, machinery and equipment, and vehicles.

	Decemb	December 31		
	2015	2014		
Land improvements	\$ 5,751,559	5,751,559		
Buildings improvements	26,819,453	26,747,973		
Historical treasures	247,573	247,573		
Furniture and fixtures	289,453	109,074		
Machinery and equipment	3,021,739	2,810,173		
Land improvements	2,506,717	2,030,854		
Vehicles	2,584,008	2,371,281		
Intangible assets	524,001	524,001		
Infrastructure	92,877,993	91,155,175		
Right-of-way	13,433,897	13,268,557		
Construction in progress	129,834	78,006		
	148,186,227	145,094,226		
Less - Accumulated depreciation	85,922,486	83,057,234		
Total Capital Assets	\$ 62,263,741	62,036,992		

The City had capital asset disposals of \$302,039, which consisted of police, public works and parks vehicles as well as equipment from parks. Depreciation on these assets for 2015 totaled \$178,459, leaving net capital asset disposals at \$123,580. Transfers from construction in progress made up \$78,006 of these disposals.

Capital assets added in 2015 totaled \$3,316,034. In addition to infrastructure improvements of \$1,520,583, the golf course irrigation system was replaced at a cost of \$475,863. Two new dump trucks were acquired for \$249,989 along with other vehicle replacements of \$177,911. \$497,409 of the increase was a result of donated streets, sidewalks and right-of-ways. Additional purchases include furniture and fixtures of \$180,379, equipment of \$220,426, and building improvements of \$71,480. Depreciation totaling \$3,043,711 resulted in net capital assets increasing by \$226,749.

Additional information for capital assets can be found at Note C in the notes to the financial statements.

**Long-term Debt.** At December 31, 2015, the City had outstanding long-term debt obligations in the amount of \$13,381,262. This debt includes \$11,770,000 in tax increment bonds. These bonds are payable solely from payments in lieu of taxes, transportation development district revenues and economic activity tax revenues generated within the redevelopment area and do not constitute a general obligation or indebtedness of the City. A capital lease for a geothermal HVAC system was issued in 2014 with a balance of \$1,007,894 at year-end. Compensated absences liability totaled \$603,368.

The City's long-term debt is detailed below:

	December 31		
	2015	2014	
TIF bonds - 2002 issue	\$ 11,770,000	12,700,000	
Capital lease obligations	1,007,894	1,671,037	
Compensated absences	603,368	606,442	
Total Long-term Debt	\$ 13,381,262	14,977,479	

Additional information can be found on Note F in the notes to the financial statements.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

For the upcoming year a conservative increase of 1.5% has been projected for general sales taxes. Changes to the sales tax base include the loss of a craft store and electronic parts store while new businesses added were an indoor shooting range and restaurant. The City will be maintaining the same service levels in 2016 as in the prior year.

Funding continues to be set aside for the replacement or renovation of the Government Center building with an addition of \$899,122 made in 2015 to bring the total commitment to \$2,654,897. The reception and court areas were remodeled this year to address the most urgent needs.

Repairs of \$293,500 to the skylights at The Pointe and North Pointe recreation facilities necessitated by hail storm damage were delayed into 2016. Insurance proceeds were received in 2015. A major tree trimming and removal project has commenced within the City. An inventory of all City owned trees in the public right of way was conducted in 2015 and revealed a large number of trees considered to be in dangerous condition. Additionally, the City has 2000 ash trees which are threatened by the emerald ash borer and will require removal within the next 5-10 years. Funds are budgeted for the purchase of a bucket truck to aid Parks and Public Works staff in trimming and removing as many trees as is safely possible. \$117,000 has been budgeted for additional tree work to be performed contractually. Vehicle replacements of \$75,000 budgeted in Parks and Recreation are for a one-ton dump truck. The final phase of renovations at the Pointe is the painting of the indoor pool area, slide and play structure at a cost of \$32,000. Cardio equipment will be replaced at a total cost of \$147,963.

Initiatives in the police department include the fortification of the facility's generator and natural gas lines budgeted at \$21,500 to ensure a secure and uninterrupted facility as well as to meet Missouri Police Chief Certification standards. \$124,500 will be spent to replace five police patrol vehicles.

Contractual street work for mill and repave, slab replacement, micropaving and cracksealing will total \$1,558,170, an increase of \$115,436 over 2015 expenditures. Vehicle replacements in Public Works include a pick-up truck and two 2-ton dump trucks to include plows and spreaders at \$306,800. Early in 2016 a budget amendment was adopted to fund the replacement of two 1-ton dump trucks when an inspection revealed extreme rusting of the frames. New salt brine equipment purchased in 2015 has been put into service in early 2016 with the expectation that both salt usage and the need for crews to salt streets on evenings and weekends will be minimized.

The 2015 Capital Improvement Plan budget includes engineering and easement acquisition expenses for Henry Ave and the Ries Road culvert and engineering expenses for the Ramsey Lane culvert totaling \$220,949. A payment of \$679,032 will be made against The Pointe mechanical system lease. Fund balance of \$219,116 will be used to balance the budget.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Officer, 14811 Manchester Road, Ballwin, MO 63011.

# CITY OF BALLWIN, MISSOURI STATEMENT OF NET POSITION DECEMBER 31, 2015

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 2,002,389
Certificates of deposit	3,570,110
Investments	2,687,822
Prepaid items	429,025
Receivables:	
Taxes	2,851,026
Court	43,735
Grants	5,527
Other	39,354
Inventories	338,801
Net pension asset	2,911,914
Restricted assets:	
Cash and cash equivalents	1,403,730
Investments	1,216,736
Capital assets:	
Land and other nondepreciable assets	19,562,863
Other capital assets, net of accumulated depreciation	42,700,878
Total Assets	79,763,910
DEFERRED OUTFLOWS OF RESOURCES	
Deferred amounts related to pensions	981,139
Detened amounts related to pensions	901,139
LIABILITIES	
Accounts payable	352,310
Accrued wages and benefits	116,500
Accrued liabilities	448,782
Deposits	26,434
Accrued interest	182,964
Noncurrent liabilities:	
Due within one year	2,080,160
Due in more than one year	11,301,102
Due in more than one year - net OPEB obligation	130,869
Total Liabilities	14,639,121
DEFERRED INFLOWS OF RESOURCES	
Deferred amounts related to pensions	614,010
NET POSITION	
Net investment in capital assets	61,255,847
Restricted for:	,,-
Debt service	2,130,827
Sewer lateral	307,369
Police	174,568
Capital projects	183,648
Other	136,280
Unrestricted	1,303,379
C moduloud	1,505,575
Total Net Position	\$ 65,491,918

# CITY OF BALLWIN, MISSOURI STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2015

			D	_	Net Revenues (Expenses) And
			Program Revenue Operating	<u>Capital</u>	Changes In Net Position
		<b>Charges</b> For	Grants And	Grants And	Governmental
FUNCTIONS/PROGRAMS	Expenses	Services	Contributions	Contributions	Activities
Governmental Activities	Expenses	Services			Activities
General government	\$ 3,198,068	1,333,415	21,065	95,317	(1,748,271)
Public works	4,974,891	1,555,415	1,832,272	606,497	(1,748,271) (2,536,122)
Police and court	5,317,211	- 877,501	49,054	,	
Parks and recreation			,	48,578	(4,342,078)
	5,107,835	2,793,576	117,459	840,574	(1,356,226)
Interest on long-term debt Total Governmental Activities	770,614	-		-	(770,614)
Total Governmental Activities	\$ 19,368,619	5,004,492	2,019,850	1,590,966	(10,753,311)
General Revenues					
Taxes:					
General sales and use					9,174,735
Franchise					605,389
Cigarette					87,412
Utility gross receipts					3,626,787
Property					405,149
Investment income					135,988
Miscellaneous					115,847
Total General Revenues					14,151,307
					14,151,507
CHANGE IN NET POSITION					3,397,996
NET POSITION, JANUARY 1, AS RESTATED					62,093,922
NET POSITION, DECEMBER 31					\$ 65,491,918

#### CITY OF BALLWIN, MISSOURI BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2015

	General	Special Allocation	Capital Projects	Town Center Debt Service	Other Governmental Funds	Total Governmental Funds
ASSETS						
Cash and cash equivalents	\$ 1,938,459	-	63,930	-	-	2,002,389
Certificates of deposit	3,570,110	-	-	-	-	3,570,110
Investments	2,687,822	-	-	-	-	2,687,822
Prepaid items	429,025	-	-	-	-	429,025
Receivables:						
Taxes	2,209,834	417,853	143,757	-	79,582	2,851,026
Court	43,735	-	-	-	-	43,735
Grants	5,527	-	-	-	-	5,527
Other	36,964	-	2,390	-	-	39,354
Inventories	338,801	-	-	-	-	338,801
Restricted assets:	497 521	102 524	04.057	228.060	280 540	1 402 720
Cash and cash equivalents Investments	487,531	103,524	94,057	338,069 1,216,736	380,549	1,403,730 1,216,736
Due from other funds	-	- 54,788	-	406,795	-	461,583
Due nom other runds			_	400,795		401,585
Total Assets	\$ 11,747,808	576,165	304,134	1,961,600	460,131	15,049,838
A LA DIL PERFO						
LIABILITIES	\$ 350,962	1.42	1 205			252 210
Accounts payable Accrued wages and benefits		143	1,205	-	-	352,310
Accrued liabilities	116,500 448,782	-	-	-	-	116,500 448,782
Due to other funds	448,782 29,564	406,795	25,224	-	-	448,782 461,583
Deposits	26,434	400,795	23,224	-	-	26,434
Total Liabilities	972,242	406,938	26,429			1,405,609
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenues:						
Court	43,735	-	-	-	-	43,735
Grants	2,327	-	-	-	-	2,327
Property taxes	-	169,227	-	-		169,227
Total Deferred Inflows Of Resources	46,062	169,227	-	-	-	215,289
FUND BALANCES						
Nonspendable:						
Prepaid items	429,025	-	-	-	-	429,025
Inventories	338,801	-	-	-	-	338,801
Restricted for:						
Capital projects	-	-	183,648	-	-	183,648
Debt service	-	-	-	1,961,600	-	1,961,600
Sewer lateral	-	-	-	-	307,369	307,369
Police	21,806	-	-	-	152,762	174,568
Community programs	22,883	-	-	-	-	22,883
Recreation	-	-	83,040	-	-	83,040
Special projects Committed for:	19,340	-	11,017	-	-	30,357
Committed for: Capital projects	2,654,897					2,654,897
1 1 5	2,034,097	-	-	-	-	2,034,697
Assigned for: Subsequent year's budget -						
appropriation of fund balance	699,090					699,090
Unassigned:	077,090	-	-	-	-	077,070
General Fund	6,543,662	-	-	_	-	6,543,662
Total Fund Balances	10,729,504		277,705	1,961,600	460,131	13,428,940
Total Liabilities, Deferred Inflows Of Resources, And Fund Balances	\$ 11,747,808	576,165	304,134	1,961,600	460,131	15,049,838
resources, / his i and butanees	Ψ 11,/ <del>1</del> /,000					10,072,000

# CITY OF BALLWIN, MISSOURI RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION DECEMBER 31, 2015

Total Fund Balances - Governmental Funds	\$ 13,428,940
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. The cost of the assets	
is \$148,186,227 and the accumulated depreciation is \$85,922,486.	62,263,741
Certain items are not financial resources and, therefore, are not reported in the governmental funds. These items consist of:	
Net pension asset	2,911,914
Deferred outflows related to pensions	981,139
Deferred inflows related to pensions	(614,010)
Municipal court receivables are assessed by the City, but are not collected as of December 31, 2015 and unavailable within the governmental funds financial statements. However, revenue for this amount is recognized in the govern- ment-wide financial statements.	43,735
ment-wide manetal statements.	45,755
Grant revenues earned by the City, but not collected as of December 31, 2015 are unavailable within the governmental funds financial statements. However, revenue for this amount is recognized in the government-wide financial	
statements.	2,327
TIF Payments in Lieu of Taxes (PILOTs), property taxes assessed in 2015, but not collected by the City as of December 31, 2015 are unavailable within the governmental funds financial statements. However, revenue for this amount is recognized in the government-wide financial statements.	169,227
Certain long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of :	
Compensated absences	(603,368)
Tax increment bonds	(11,770,000)
Capital leases	(1,007,894)
Accrued interest payable	(1,007,094)
Net OPEB obligation	(130,869)
Total Net Position Of Governmental Activities	\$ 65,491,918

#### CITY OF BALLWIN, MISSOURI STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	General	Special Allocation	Capital Projects	Town Center Debt Service	Other Governmental Funds	Total Governmental Funds
REVENUES	<b>A</b> 0.040 <b>7</b> 10	1 100 (54	226 029		005 100	11 (64 600
Taxes	\$ 9,843,718	1,188,654	326,938	-	295,192	11,654,502
Licenses and permits	1,643,613	-	-	-	-	1,643,613
Public utility licenses	3,594,146	32,641	-	-	-	3,626,787
Court fines	658,412	-	-	-	-	658,412
False alarm fines	8,550		-	-	-	8,550
Police and communications	228,066	-	-	-	37,004	265,070
Community programs	2,793,576	-	-	-	-	2,793,576
Investment income	86,916	127	16	48,709	220	135,988
Donations	40,669	-	83,040	-	-	123,709
Grants and entitlements	72,588	-	572,104	-	-	644,692
Miscellaneous	115,847					115,847
Total Revenues	19,086,101	1,221,422	982,098	48,709	332,416	21,670,746
EXPENDITURES						
Current:						
Administration	2,767,091	12,355	-	39	307,880	3,087,365
Public works	3,117,849	-	3,498	-	-	3,121,347
Police	5,438,882	-	-	-	94,585	5,533,467
Parks and recreation	4,263,650	-	-	-		4,263,650
Capital outlay	2,253,997	-	605,697	-	12,705	2,872,399
Debt service:	-,,		,		,,	
Principal	_	_	663,143	930,000	_	1,593,143
Interest	_	_	15,890	771,356	_	787,246
Total Expenditures	17,841,469	12,355	1,288,228	1,701,395	415,170	21,258,617
<b>REVENUES OVER (UNDER)</b>						
EXPENDITURES	1,244,632	1,209,067	(306,130)	(1,652,686)	(82,754)	412,129
OTHER FINANCING SOURCES (USES)						
Transfers in	-	162,429	-	1,371,496	-	1,533,925
Transfers out	(83,726)	(1,371,496)	(78,703)	-	-	(1,533,925)
Insurance recoveries	521,453	-	-	-	-	521,453
Sale of capital assets	32,158	-	-	-	-	32,158
Total Other Financing				No	******	
Sources (Uses)	469,885	(1,209,067)	(78,703)	1,371,496	-	553,611
NET CHANGE IN FUND BALANCES	1,714,517	-	(384,833)	(281,190)	(82,754)	965,740
FUND BALANCES, JANUARY 1	9,014,987		662,538	2,242,790	542,885	12,463,200
FUND BALANCES, DECEMBER 31	\$ 10,729,504		277,705	1,961,600	460,131	13,428,940

# CITY OF BALLWIN, MISSOURI RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES \_\_\_\_\_\_FOR THE YEAR ENDED DECEMBER 31, 2015

Amounts reported for governmental activities in the statement of activities are different because:       Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$3.043,711) exceeded capital outlays over the capitalization threshold (\$2,872,398) in the current period.       (171,313)         The net effect of various transactions involving capital assets:       (99,347)         Cost of disposals, net of accumulated depreciation       (99,347)         Contributed capital assets       497,409         are not reported in the governmental funds financial statements.       77,008         The issuance of long-term debt (e.g., bonds, leases) provides current financial resources are not reported in the governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds, report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities is as follows:       930,000         Repayments during the current year:       Principal payments on bonds       930,000         Principal payments on bonds       663,143       1,593,143         Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:       3,074         Accrued compensated absences	Net Change In Fund Balances - Governmental Funds		\$	965,740
in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$3,043,711) exceeded capital outlays over the capitalization threshold (\$2,872,398) in the current period. (171,313) The net effect of various transactions involving capital assets: Cost of disposals, net of accumulated depreciation (99,347) Contributed capital assets .(99,347) Contributed capital assets .(99,347) Contributed capital assets .(77,008) The issuance of long-term debt (e.g., bonds, leases) provides current financial resources are not reported in the governmental funds financial statements. 77,008 The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amorized in the statement of activities to ne to devide the differences in the treatment of 663,143 1,593,143 Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds: Accrued compensated absences 3,074 Accrued interest on debt 16,632 Net OPEB obligation (20,762) Pension expense	• •			
capitalization threshold (\$2,872,398) in the current period.(171,313)The net effect of various transactions involving capital assets: Cost of disposals, net of accumulated depreciation Contributed capital assets(99,347) 497,409Contributed capital assets497,409Revenues in the statement of activities that do not provide current financial resources are not reported in the governmental funds financial statements.77,008The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The net effect of the differences in the treatment of long-term debt and related items is as follows: Repayments during the current year: Principal payments on bonds Principal payments on leases included in fund expenditures930,000 Pincipal payments on leases 3,074 Accrued compensated absences Accrued compensated absences Accrued interest on debt Net OPEB obligation Pension expense3,074 Song (20,762) Song (20,762)	in the statement of activities, the cost of those assets are allocated over their esti- mated useful lives and reported as depreciation expense. This is the amount			
Cost of disposals, net of accumulated depreciation(99,347)Contributed capital assets497,409398,062Revenues in the statement of activities that do not provide current financial resources are not reported in the governmental funds financial statements.77,008The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds 				(171,313)
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Pension expense536,412535,356	*			
	Net OPEB obligation	(20,762)		
Change In Net Position Of Governmental Activities \$3,397,996	•	536,412		535,356
	Change In Net Position Of Governmental Activities		_\$	3,397,996

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The **CITY OF BALLWIN, MISSOURI** (the City) was incorporated December 29, 1950. The City operates as a fourth-class city under the Missouri state statutes. It has a mayor/aldermanic/city administrator form of government and provides the following services: legislative, general services, finance and accounting, community development, public works, police and court, and parks and recreation.

The accounting policies and financial reporting practices of the City conform to accounting principles generally accepted in the United States of America applicable to governmental units. The following is a summary of the more significant policies:

## **1. Reporting Entity**

The financial statements of the City include the financial activities of the City and any component units, entities which are financially accountable to the City. The City does not currently have any component units.

#### 2. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds are reported as separate columns in the fund financial statements.

#### 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental funds financial statements are reported using current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be measurable and available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments and compensated absences, are recorded only when payment is due.

Sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

**General Fund** -- This fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

**Special Allocation Fund** -- This fund was established to account for a portion of the revenues derived from the tax increment financing activities. The Old Towne TIF Fund and the Ballwin Towne Center TDD Fund are sub-funds of the Special Allocation Fund.

**Capital Projects Fund** -- This fund is used to account for the acquisition or construction of major capital facilities.

**Town Center Debt Service Fund** -- This fund is used to account for the debt service activity for the tax increment bonds.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are payment-in-lieu of taxes and other charges and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

#### 4. Investments

The City maintains a cash and investment pool that is available for use by all funds. Interest income on pooled cash and investments is recorded within each fund. State statutes authorize Missouri local governments to invest in obligations of the U.S. Treasury and U.S. government agencies, obligations of the State of Missouri, time certificates of deposit, and repurchase agreements. Deposits in financial institutions must be collateralized by securities pledged to the City by these same institutions.

Investments are stated at fair value. Fair value for certain U.S. government securities which mature within less than one year from purchase is determined by calculating amortized cost, which approximates fair value. Fair values for all other investments is based on quoted market prices.

## 5. **Restricted Assets**

Certain resources set aside for escrow amounts and for the repayment of debt are classified as restricted assets on the balance sheet because their use is limited by liability or by applicable debt covenants.

#### 6. Capital Assets

Capital assets include land and land improvements, buildings and building improvements, infrastructure (e.g. roads, bridges, sidewalks, and similar items), furniture and fixtures, vehicles and equipment, historical treasures and right-of-ways. Capital assets are defined by the City as assets with an initial cost of more than \$7,500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life is not capitalized.

#### 6. Capital Assets (Continued)

Depreciation is being computed on the straight-line method, using asset lives as follows:

Asset	Years
Buildings	15 - 50
Building improvements	15 - 50
Furniture and fixtures	5 - 20
Infrastructure	20 - 50
Intangible assets	5 - 25
Land improvements	10 - 30
Machinery and equipment	3 - 25
Vehicles	3 - 10

#### 7. Compensated Absences

Vacations accrue to employees based on weeks of continuous service. Upon leaving the employ of the City, an employee is entitled to payment for accrued vacation. A liability for unused vacation compensation has been recorded as long-term debt as it is expected to be paid from future resources. Sick leave is based upon continuous weeks of service and is only available to provide compensation during periods of illness.

#### 8. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance cost, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 9. Fund Equity

Fund equity in the governmental fund financial statements is classified as fund balance. Generally, fund balance represents the difference between assets, liabilities and deferred inflows of resources. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

#### 9. Fund Equity (Continued)

**Nonspendable** -- Fund balances are reported as nonspendable when amounts cannot be spent because they are either: 1) not in spendable form or 2) legally or contractually required to be maintained intact.

**Restricted** -- Fund balances are reported as restricted when there are limitations imposed on their use either through external parties such as grantors, creditors, constitutional provisions, or enabling legislation.

**Committed** -- Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action (ordinance) of the Board of Aldermen. Only the Board may modify or rescind the commitment.

**Assigned** -- Fund balances are reported as assigned when amounts are constrained by the Board's intent to be used for specific purposes, but are neither restricted nor committed. Per the City's fund balance policy, intent is expressed by the governing body, a body (budget or finance committee), or an official that has been given the authority to assign funds (City Administrator or Finance Officer).

**Unassigned** -- Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the other fund balance type's criterion. The City reports positive unassigned fund balance in the General Fund only. Negative unassigned fund balances may be reported in all governmental funds.

When both restricted and unrestricted resources are available, the City will spend the most restricted amounts before the least restricted.

#### **Minimum Unrestricted Fund Balance**

The City recognizes that the maintenance of a fund balance is essential to provide for unforeseen expenses or emergencies and to provide working capital in the beginning of a fiscal year until sufficient revenues are available to fund operations. The maintenance of an appropriate level of fund balance is necessary to make designated purchases and cover operational expenditures, as well as to demonstrate the financial stability necessary to preserve or enhance its bond rating.

The unassigned fund balance in the General Fund will be maintained at a level sufficient to provide the resources required to meet operating cost needs, to allow for unforeseen emergencies, and to permit orderly adjustment to changes resulting from fluctuations in revenues. The City's policy is to maintain a minimum unassigned fund balance no less than 25% of total operating expenditures at the end of each annual fiscal period.

The annual proposed budget will include a projection of the year-end unassigned fund balance for the current year as well as the projected budget year.

#### 9. Fund Equity (Continued)

If, for any reason, the unassigned General Fund balance should fall below the minimum balance, the City will develop a plan to replenish the unassigned fund balance to the established minimum level within two (2) years.

#### 10. Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three components. Net investment in capital assets, consist of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those net position. Net position is reported as restricted when there are constraints imposed on their use either through enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments. All other net position that do not meet the definition of restricted or net investment in capital assets, are reported as unrestricted.

#### **11. Interfund Transactions**

In the fund financial statements, the City has the following types of transactions among funds:

**Transfers** -- Transfers of resources from a fund receiving revenue to the fund through which resources are to be expended are recorded as transfers. Such transfers are reported as other financing sources (uses).

**Due To/From Other Funds** -- Current portions of long-term interfund loans receivable/payable are considered "available spendable resources" and are reported as assets and liabilities of the appropriate funds.

Elimination of interfund activity has been made for governmental activities in the governmentwide financial statements.

#### 12. Prepaid Items and Inventories

Payments made to vendors for services that will benefit periods beyond the fiscal year-end are recorded as prepaid items. Inventories of consumable supplies are recorded at cost (determined on a first-in, first-out basis).

#### **13.** Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City currently has deferred outflows of resources related to the pension reported on the government-wide statement of net position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City currently has deferred inflows of resources for unavailable revenues from various sources reported on the governmental funds balance sheet. The City also has deferred inflows of resources related to the pension reported on the government-wide statement of net position.

#### 14. Use of Estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and the accompanying notes. Actual results could differ from those estimates.

#### 15. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Missouri Local Government Employees Retirement System (LAGERS) and additions to/deductions from LAGERS' fiduciary net position have been determined on the same basis as they are reported by LAGERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. LAGERS' investments are reported at fair value.

#### NOTE B - CASH AND INVESTMENTS

#### 1. Deposits

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. The City's bank deposits are required by state law to be secured by the deposit of certain securities specified at RSMo 30.270 with the City or trustee institution. The

#### NOTE B - CASH AND INVESTMENTS (Continued)

#### **1. Deposits (Continued)**

value of the securities must amount to the total of the City's cash not insured by the Federal Deposit Insurance Corporation.

As of December 31, 2015, the City's bank balances were entirely secured or collateralized with securities held by the City or by its agent in the City's name.

#### 2. Investments

The City had the following investments:

	December 31, 2015				
	Fair	Less Than	1 - 5	6 - 10	Credit
Security	Value	One Year	Years	Years	Risk
Certificates of deposit	\$ 3,570,110	716,395	2,853,715	-	N/A
Money market funds U.S. Government and	357,078	357,078	-	-	Not rated
agency securities	3,904,558	736,936	2,698,787	468,835	AAA
Total Invest-					
ments	\$ 7,831,746	1,810,409	5,552,502	468,835	

**Credit Risk** is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City minimizes credit risk by pre-qualifying the financial institutions, broker/ dealers, intermediaries, and advisors with which the City will do business and diversifying the portfolio to reduce potential losses on individual securities.

**Interest Rate Risk** is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The City minimizes interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and investing primarily in shorter term securities.

**Concentration of Credit Risk** is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City minimizes concentration of credit risk by diversifying the investment portfolio.

# NOTE C - CAPITAL ASSETS

Capital asset activity was as follows:

	For The Year Ended December 31, 2015			
	December 31			December 31
	2014	Increases	Decreases	2015
Capital assets not being depreciated:				
Land	\$ 5,466,173	-	**	5,466,173
Land improvements	285,386	-	-	285,386
Historical treasures	247,573	-	-	247,573
Right-of-way	13,268,557	165,340	-	13,433,897
Construction in progress	78,006	129,834	78,006	129,834
Total Capital Assets Not Being	_			
Depreciated	19,345,695	295,174	78,006	19,562,863
Capital assets being depreciated:				
Buildings	21,516,672	-	-	21,516,672
Building improvements	5,231,301	71,480	-	5,302,781
Furniture and fixtures	109,074	180,379	-	289,453
Infrastructure	91,155,175	1,722,818	•••	92,877,993
Intangible assets	524,001	-	-	524,001
Land improvements	2,030,854	475,863	-	2,506,717
Machinery and equipment	2,810,173	220,426	8,860	3,021,739
Vehicles	2,371,281	427,900	215,173	2,584,008
Total Capital Assets Being				
Depreciated	125,748,531	3,098,866	224,033	128,623,364
Less - Accumulated depreciation for:				
Buildings	10,455,399	593,604	-	11,049,003
Building improvements	267,469	219,413	-	486,882
Furniture and fixtures	86,389	4,869	-	91,258
Infrastructure	68,095,143	1,736,602	-	69,831,745
Intangible assets	154,893	18,668	-	173,561
Land improvements	843,411	120,215	-	963,626
Machinery and equipment	1,714,368	157,433	7,974	1,863,827
Vehicles	1,440,162	192,907	170,485	1,462,584
Total Accumulated Depreciation	83,057,234	3,043,711	178,459	85,922,486
Total Capital Assets Being Depre-		and the second		
ciated, Net	42,691,297	55,155	45,574	42,700,878
Total Capital Assets, Net	\$62,036,992	350,329	123,580	62,263,741

Depreciation expense was charged to functions/programs of the primary government as follows:

Administration Public works Police	\$ 112,295 1,924,547 93,511
Parks and recreation	913,358
Total	<u>\$ 3,043,711</u>

#### NOTE D - INTERFUND BALANCES

The due to and due from other funds consist of the following:

Receivable Fund	Payable Fund	December 31 2015
Special Allocation	General	\$ 29,564
Special Allocation	Capital Projects	25,224
Town Center Debt Service	Special Allocation	406,795
Total		\$_461,583

All of these interfund balances are due to timing differences. All interfund balances are expected to be repaid during the next fiscal year.

#### NOTE E - INTERFUND TRANSACTIONS

Individual interfund transactions are as follows:

		Transfers Out			
	G	eneral	Special Allocation	Capital Projects	Total
Transfers in:					
Special Allocation	\$	83,726	-	78,703	162,429
Town Center Debt Service			1,371,496		1,371,496
Total	\$	83,726	1,371,496	78,703	1,533,925

Interfund transfers may be used to: 1) move revenues from the fund that ordinance or budget requires to collect them to the fund that ordinance or budget requires to expend them and 2) use unrestricted revenues collected to finance expenditures in other funds in accordance with budgetary authorization.

#### NOTE F - LONG-TERM DEBT

A summary of changes are as follows:

#### NOTE F - LONG-TERM DEBT (Continued)

	For The Year Ended December 31, 2015				Amounts
	Balance December 31 2014	Increases	Decreases	Balance December 31 2015	Due Within One Year
Tax increment bonds Capital leases Compensated absences	\$ 12,700,000 1,671,037 606,442		930,000 663,143 215,000	11,770,000 1,007,894 603,368	1,195,000 670,160 215,000
Total	<u>\$ 14,977,479</u>	211,926	1,808,143	13,381,262	2,080,160

The tax increment bonds are liquidated by the Town Center Debt Service Fund. The capital leases are liquidated by the Capital Projects Fund. The compensated absences are generally liquidated by the General Fund.

#### **Tax Increment Bonds**

The Series 2002A (\$16,650,000) and 2002B (\$3,450,000) tax increment refunding and improvement revenue bonds were issued for the purpose of financing the costs in connection with the Ballwin Town Center Redevelopment Project. The bonds are special, limited obligations of the City, payable solely from payments in lieu of taxes, transportation development district revenues, and economic activity tax revenues generated within the redevelopment area and certain moneys on deposit under the indenture. The City and Transportation Development District have agreed to request an annual appropriation of economic activity tax revenue and transportation development district revenues, respectively, but the City and the Transportation Development District are not legally obligated to make any such appropriations. In addition, the City has agreed to request an annual appropriation of the lesser of 35% of its portion of economic activity tax revenues or \$250,000 for repayment of the bonds, but the City is not legally obligated to make any such appropriation. The bonds do not constitute a general obligation or indebtedness of the City.

The Series 2002A term bonds are due in 2017 and 2022. Interest is payable at 6.25% to 6.5%. The Series 2002B term bonds are due October 1, 2022. Interest is payable at 5.125%.

For the third year in a row, there were not enough TIF revenues collected to pay the principal and interest payment on the TIF bonds, therefore, there was an unscheduled draw on the debt service reserves. The bonds call for a debt service reserve of \$2,010,000. At December 31, 2015, the reserve balance was \$1,242,669.

#### **Capital Leases**

In 2014, the City financed the acquisition of a geothermal HVAC system totaling \$3,975,326 using a capital lease with an effective interest rate of 1.055% payable in semi-annual installments of \$339,516 through February 2017.

#### NOTE F - LONG-TERM DEBT (Continued)

Future long-term debt maturities are as follows:

For The Years Ending	Capital 1	Leases	Tax Increm	ent Bonds	Total Long-	term Debt
December 31	Principal	Interest	Principal	Interest	Principal	Interest
2016	\$ 670,160	8,873	1,195,000	715,556	1,865,160	724,429
2017	337,734	1,782	1,305,000	640,869	1,642,734	642,651
2018	-	-	1,420,000	559,306	1,420,000	559,306
2019 - 2022			7,850,000	1,299,337	7,850,000	1,299,337
Total	\$ 1,007,894	10,655	11,770,000	3,215,068	12,777,894	3,225,723

#### NOTE G - PENSION PLAN

#### **Plan Description**

The City's defined benefit pension plan provides certain retirement, disability, and death benefits to plan members and beneficiaries. The City participates in the LAGERS. LAGERS is an agent multiple-employer, statewide public employee pension plan established in 1967 and administered in accordance with RSMo 70.600-70.755. As such, it is LAGERS' responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS' Board of Trustees consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplemental information. This report may be obtained by accessing the LAGERS' website at www.molagers.org.

#### **Benefits Provided**

LAGERS provides retirement, death and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (55 for police) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (50 for police) and receive a reduced allowance.

#### 2015 Valuation

1.25% for life 3 years Noncontributory for employees

Benefit multiplier Final average salary Member contributions

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

#### **Employees Covered by Benefit Terms**

At June 30, 2015, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	35
Inactive employees entitled to but not yet receiving benefits	35
Active employees	_138
Total	_208

#### **Contributions**

The City is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance an unfunded accrued liability. Full-time employees of the employer do not contribute to the pension plan. The City contribution rates are 4.6% (General), and 8.9% (Police) of annual covered payroll.

#### Net Pension Liability (Asset)

The City's net pension liability (asset) was measured as of June 30, 2015, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of February 28, 2015.

#### Actuarial Assumptions

The total pension liability in the February 28, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.5% wage inflation; 3% price inflation
Salary increase	3.5% to 6.8% including wage inflation
Investment rate of return	7.25%, net of investment and administrative expenses

Mortality rates were based on 105% of the 1994 Group Annuity Mortality Table set back zero years for both males and females.

The actuarial assumptions used in the February 28, 2015 valuation were based on the results of an actuarial experience study for the period March 1, 2005 through February 28, 2010.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	Allocation	Long-term Expected Real Rate <u>Of Return</u>
Equity	48.50%	5.50%
Fixed income	25.00	2.25
Real assets	20.00	4.50
Strategic Assets	6.50	7.50

#### **Discount Rate**

The discount rate used to measure the total pension liability is 7.25%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment to determine the total pension liability.

#### **Changes in the Net Pension Liability**

	Increase (Decrease)			
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)	
Balances at June 30, 2014	\$ 14,495,083	16,989,866	(2,494,783)	
Changes for the year				
Service cost	533,533	-	533,533	
Interest	1,060,405	-	1,060,405	
Difference between expected				
and actual experience	(717,237)	-	(717,237)	
Contributions - employer	-	484,631	(484,631)	
Net investment income	-	342,748	(342,748)	
Benefit payments, including refunds	(266,490)	(266,490)	-	
Administrative expense	-	(18,642)	18,642	
Other changes		485,095	(485,095)	
Net Changes	610,211	1,027,342	(417,131)	
Balances at June 30, 2015	\$ 15,105,294	18,017,208	(2,911,914)	

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability (asset) of the employer, calculated using the discount rate of 7.25%, as well as what the employer's net pension liability would be using a discount rate that is 1% point lower (6.25%) or 1% point higher (8.25%) than the current rate.

		Current Single Discount	
	1% Decrease	<b>Rate Assumption</b>	<u>1% Increase</u>
Net pension liability (asset)	(\$790,743)	(2,911,914)	(4,716,289)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2015, the employer recognized pension expense of (\$49,209). Reported deferred outflows and inflows of resources are related to pensions from the following sources:

	Outflows	Inflows	Net Outflows
Differences in experience	\$ -	(614,010)	(614,010)
Excess (deficit) investment returns	730,719	-	730,719
Contributions subsequent to the			
measurement date*	250,420	ينية 1000-1000-1000-1000-1000-1000-1000-100	250,420
Total	\$ 981,139	(614,010)	367,129

\*The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability for the year ending December 31, 2016.

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

For The Years Ending December 31	
2016	\$ 329,873
2017	79,453
2018	79,453
2019	79,452
2020	(103,227)
Thereafter	(97,875)
	\$ 367,129

#### NOTE H - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The City is a member of the St. Louis Area Insurance Trust (SLAIT), which is a not-for-profit, self-insurance risk pool formed by various St. Louis County municipalities to cover workers' compensation and general liability matters. The purpose of this trust is to distribute the cost of self-insurance over similar entities. In addition to insurance protection, the program provides risk management services with emphasis in loss control, claims administration, and management information services. SLAIT is fully funded by its member participants and employs an outside service company to process all claims.

#### NOTE H - RISK MANAGEMENT (Continued)

The trust requires an annual premium payment by members to cover estimated claims payable and reserves for claims. The members of the trust have no legal interest in the assets, liabilities, or fund balances of the insurance trust. However, the City is contingently liable to fund its pro rata share of any deficit incurred by the trust should the trust cease operation at some future date.

The City also purchases commercial insurance to cover other risks. Settled claims from these risks have not exceeded coverage in any of the past three years.

#### **NOTE I - RESTRICTED COMPONENTS OF NET POSITION**

The government-wide statement of net position reports \$2,932,692 of restricted net position, of which \$801,865 is restricted by enabling legislation.

#### NOTE J - OTHER POST-EMPLOYMENT BENEFITS (OPEB) OTHER THAN PENSIONS

#### **Plan Description**

The City provides healthcare benefits to employees defined as city retirees who have attained age 55 plus 10 years of service until attainment of Medicare Eligibility Age. Individual-only medical and prescription drug benefits are available to retirees in the St. Louis Area Insurance Trust's (SLAIT) self-insured pool. The retiree pays the monthly group health insurance premium. The Plan, as stated in the City's personnel policy and established by City ordinance, assigned the authority to establish and amend plan benefit provisions to the City. The plan does not issue a separate stand-alone report. The OPEB obligation is generally liquidated by the General Fund.

#### **Funding Policy**

The City currently pays for the post-employment healthcare benefits on a pay-as-you-go basis.

#### Annual OPEB Cost and Net OPEB Obligation

The City's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the ARC of the employer, an amount actuarially determined in accordance with the parameters of GASB 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities.

The City's annual OPEB cost for the current year and the related information are as follows:

# NOTE J - OTHER POST-EMPLOYMENT BENEFITS (OPEB) OTHER THAN PENSIONS (Continued)

ARC	\$ 28,706
Interest on net OPEB obligation	4,404
Adjustment to ARC	(6,367)
Annual OPEB Cost	26,743
Contributions made	(5,981)
Increase in OPEB obligation	20,762
Net OPEB obligation - beginning of year	110,107
Net OPEB Obligation - End Of Year	<u>\$ 130,869</u>

The Plan, stated in the City's Personnel Policy, was established by City Ordinance, which assigned the authority to establish and amend plan benefit provisions to the City. The contribution requirements of the City and plan members are established and may be amended by the City.

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2015 and the two preceding years were as follows:

For The Years Ended December 31	Annual OPEB Cost	Percentage Of Annual OPEB Cost Contributed	Net OPEB Obligation
2015	\$ 26,743	22.4 %	\$ 130,869
2014	24,257	51.8	110,107
2013	24,549	33.3	98,414

#### Funded Status and Funding Program

As of January 1, 2015, the most recent actuarial valuation date, the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) and the actuarial accrued liability for benefits of \$275,551. The covered payroll (annual payroll of active employees covered by the plan) was \$7,684,000, and the ratio of the UAAL to the covered payroll was 4%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplemental information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

# NOTE J - OTHER POST-EMPLOYMENT BENEFITS (OPEB) OTHER THAN PENSIONS (Continued)

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Significant actuarial assumptions used in the valuation are as follows:

Valuation method	Projected unit credit method
Latest valuation date	January 1, 2015
Discount rate	4% per annum
Amortization period	30 years for initial unfunded actuarial accrued liability
Mortality	RPH2014 Mortality Table
Medical premium rates	9.0% initial rate; 5% ultimate rate

#### NOTE K - RESTATEMENT OF NET POSITION

The previously stated net position has been restated as follows:

	Governmental Activities
Net position, December 31, 2014, as previously reported Restatement for GASB 68 implementation	\$ 59,179,041 2,914,881
Net Position, December 31, 2014, As Restated	\$ 62,093,922

#### NOTE L - FUTURE ACCOUNTING PRONOUNCEMENTS

GASB Statement No. 75 (GASB 75), Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions, will require the City to record unfunded actuarial accrued liability (UAAL) on the government-wide statement of net position. UAAL equals the difference between the total OPEB liability and the value of assets set aside to pay OPEB benefits. GASB 75 will be effective for the City for the year ending December 31, 2018.

GASB Statement No. 77 (GASB 77), *Tax Abatement Disclosures*, will require the City to disclose details regarding tax abatement agreements they have entered into. GASB 77 will be effective for the City for the year ending December 31, 2016.

# **REQUIRED SUPPLEMENTAL INFORMATION SECTION**

### CITY OF BALLWIN, MISSOURI REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2015

	Budgeted A	Amounts		Over (Under)
	Original	Final	Actual	Budget
REVENUES			99 <u>9</u>	
Taxes				
Sales tax	\$ 7,630,000	7,790,000	7,934,220	144,220
Motor vehicle fees	1,120,000	1,155,000	1,191,041	36,041
County road tax	600,000	600,000	631,045	31,045
Cigarette	80,000	80,000	87,412	7,412
Total Taxes	9,430,000	9,625,000	9,843,718	218,718
Licenses and Permits				
Building and sign permits	109,000	84,000	79,732	(4,268)
Cable television franchise fees	545,000	595,000	605,389	10,389
Inspection and occupancy permits	89,450	93,450	114,847	21,397
Liquor licenses	18,000	18,000	17,958	(42)
Merchants and contractors licenses	655,000	663,000	668,834	5,834
Mechanical and electrical permits	74,075	80,075	80,578	503
Plumbing and excavation permits	59,700	68,250	76,275	8,025
Total Licenses And Permits	1,550,225	1,601,775	1,643,613	41,838
Public Utility Licenses				
Electric	1,700,000	1,625,000	1,623,742	(1,258)
Telephone	923,200	878,200	871,308	(6,892)
Gas	865,100	840,100	776,376	(63,724)
Water	326,500	321,500	322,720	1,220
Total Public Utility Licenses	3,814,800	3,664,800	3,594,146	(70,654)
Court Fines	900,000	645,000	658,412	13,412
False Alarm Fines	6,000	6,000	8,550	2,550
Police and Communications	238,800	226,800	228,066	1,266
<b>Community Programs</b> Pool:				
Concessions	125,000	117,000	116,938	(62)
Daily admissions	219,500	230,500	232,447	1,947
Season passes	147,775	125,775	120,526	(5,249)

## CITY OF BALLWIN, MISSOURI REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2015

	Budgeted A	Amounts		Over (Under)
	Original	Final	Actual	Budget
<b>REVENUES (Continued)</b>				
<b>Community Programs (Continued)</b>				
Pool (Continued):				
Swim team	18,500	18,500	17,031	(1,469)
Rental fees	17,000	22,000	20,664	(1,336)
Miscellaneous	16,700	16,700	15,509	(1,191)
Total Pool	544,475	530,475	523,115	(7,360)
Community center:				
Concessions	17,100	17,100	17,215	115
Daily admissions	85,000	85,000	87,401	2,401
Punch cards	63,000	63,000	64,758	1,758
Season passes	723,000	788,000	808,543	20,543
Program fees	254,600	267,600	289,492	21,892
Summer camp fees	175,000	175,000	175,284	284
Rental fees	63,000	63,000	67,728	4,728
Identification fees	12,000	12,000	10,782	(1,218)
Miscellaneous	100	100	234	134
Total Community Center	1,392,800	1,470,800	1,521,437	50,637
Golf course:				
Green fees	391,500	421,500	418,057	(3,443)
Cart rental	120,180	120,180	132,902	12,722
Program fees	3,000	3,000	3,733	733
Season passes	1,775	1,775	1,400	(375)
Miscellaneous	2,120	2,120	1,430	(690)
Total Golf Course	518,575	548,575	557,522	8,947
Recreational complex and golf shop:				
Concessions and miscellaneous	75,700	68,700	72,019	3,319
Complex rental fees	29,975	24,975	24,860	(115)
Total Recreational Complex				
And Golf Shop	105,675	93,675	96,879	3,204
Ballwin Days	95,000	95,000	94,623	(377)
Total Community Programs	2,656,525	2,738,525	2,793,576	55,051

## CITY OF BALLWIN, MISSOURI REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2015

		A (		Over
	Budgeted A		A	(Under)
DEVENUES (Continued)	Original	Final	Actual	Budget
REVENUES (Continued)	45 100	<b>5</b> 1 100	96.016	25 726
Investment Income	45,180	51,180	86,916	35,736
Donations	21,709	21,709	40,669	18,960
Grants and Entitlements	100,500	67,500	72,588	5,088
Miscellaneous				
Administration	45,245	91,245	90,853	(392)
Rental income	20,775	20,775	21,075	300
Miscellaneous	10,150	3,650	3,919	269
Total Miscellaneous	76,170	115,670	115,847	177
Total Revenues	18,839,909	18,763,959	19,086,101	322,142
EXPENDITURES				
Administration				
Planning and zoning	61,071	61,071	60,475	(596)
Inspections	422,932	411,632	409,833	(1,799)
Community services	720,732	698,932	696,202	(2,730)
Legal	384,181	391,981	384,788	(7,193)
Support services	392,972	396,172	372,289	(23,883)
Information services	324,163	301,963	274,189	(27,774)
Municipal Court	205,610	200,010	184,938	(15,072)
Finance	472,351	480,651	467,036	(13,615)
Total Administration	2,984,012	2,942,412	2,849,750	(92,662)
Public Works				
Engineering	241,407	238,207	233,741	(4,466)
Sidewalks	325,295	313,995	305,222	(8,773)
Pavement maintenance	2,782,451	2,801,651	2,771,962	(29,689)
Traffic control	108,659	111,759	105,061	(6,698)
Snow and ice control	559,689	512,289	398,534	(113,755)
Property services	442,514	283,314	275,321	(7,993)
Support services	802,414	850,884	838,566	(12,318)
Total Public Works	5,262,429	5,112,099	4,928,407	(183,692)

# **CITY OF BALLWIN, MISSOURI**

### REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2015

	D 14- 1			<b>Over</b>
	Budgeted A	<u>Final</u>	A ofmal	(Under)
EXPENDITURES (Continued)	Original	<u> </u>	Actual	Budget
Police				
	468,592	482,292	455,440	(26 852)
Management and auxiliary services Field operations	4,058,392	482,292 3,932,390	3,871,004	(26,852) (61,386)
Communications	4,038,390	5,932,390 778,454	761,692	(16,762)
Criminal investigations	619,655	538,155	512,895	(10,702) (25,260)
Total Police	5,931,091	5,731,291	5,601,031	(130,260)
		5,751,251		(130,200)
Parks and Recreation				
Parks	693,334	684,044	641,667	(42,377)
Golf operations	991,379	970,779	920,772	(50,007)
Pool	633,436	730,586	670,279	(60,307)
Community center	1,743,152	1,716,852	1,654,158	(62,694)
Building systems	505,801	492,701	481,654	(11,047)
Ballwin days	95,930	95,930	93,751	(2,179)
Total Parks And Recreation	4,663,032	4,690,892	4,462,281	(228,611)
Total Expenditures	18,840,564	18,476,694	17,841,469	(635,225)
<b>REVENUES OVER EXPENDITURES</b>	(655)	287,265	1,244,632	957,367
<b>OTHER FINANCING SOURCES</b>				
(USES)				
Transfers in	6,000	-	-	-
Transfers out	(73,200)	(83,800)	(83,726)	(74)
Insurance recoveries	16,646	440,446	521,453	81,007
Sale of capital assets	33,000	33,000	32,158	(842)
Total Other Financing				
Sources (Uses)	(17,554)	389,646	469,885	80,239
NET CHANGE IN FUND BALANCE	\$ (18,209)	676,911	1,714,517	1,037,606
FUND BALANCE, JANUARY 1			9,014,987	
FUND BALANCE, DECEMBER 31			\$ 10,729,504	

#### CITY OF BALLWIN, MISSOURI REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - SPECIAL ALLOCATION FUND FOR THE YEAR ENDED DECEMBER 31, 2015

**Old Towne TIF Fund Ballwin Towne Center TDD Fund Total Special Allocation Fund** Original Original Original And Final Over And Final Over And Final Over Budgeted (Under) Budgeted (Under) Budgeted (Under) Amounts Actual Budget Amounts Actual Budget Amounts Budget Actual REVENUES \$ 1,060,000 1.057.802 128,000 2,852 Taxes (2,198)130,852 1,188,000 1,188,654 654 Public utility licenses 30.800 32.641 1.841 30,800 32,641 1.841 --Investment income 119 34 6 8 2 85 91 127 36 1,090,885 1,090,562 (323) 128,006 130,860 2,854 Total Revenues 1,218,891 1,221,422 2,531 **EXPENDITURES** Administration 4,500 4,500 9,850 7,855 (1,995)9,850 12,355 2,505 **REVENUES OVER (UNDER) EXPENDITURES** 1,090,885 1,086,062 (4, 823)118,156 123,005 4,849 1,209,041 1,209,067 26 **OTHER FINANCING SOURCES (USES)** 153,090 Transfers in 153.090 162,429 9,339 162,429 9,339 4,849 Transfers out (1,243,975)(1,248,491)4,516 (118, 156)(123,005)(1, 362, 131)(1,371,496)9,365 Total Other Financing Sources (Uses) (1.090.885)(1,086,062)(4, 823)(118, 156)(123.005)4,849 (1,209,041)(1,209,067)26 NET CHANGE IN FUND BALANCE \$ FUND BALANCE, JANUARY 1 **FUND BALANCE, DECEMBER 31** \$ -

### CITY OF BALLWIN, MISSOURI REQUIRED SUPPLEMENTAL INFORMATION - NOTES TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2015

#### **Budgetary Data**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Each year the City Administrator submits to the Board of Aldermen a proposed operating budget for the fiscal period. The operating budget includes proposed expenditures and the means of financing them for all funds except the Town Center Debt Service Fund.
- b. The budget is legally enacted by ordinance after public hearings are held to obtain taxpayer comments.
- c. Budgetary amounts are reported as originally adopted, or as amended by the Board of Aldermen.
- d. Budgets are adopted on a department basis consistent with accounting principles generally accepted in the United States of America, except that the other financing source and related capital outlay of capital leases and debt issues in the year the City enters into the agreement are not budgeted.

For the year ended December 31, 2015, expenditures for the Special Allocation Fund and the Federal Asset Seizure Fund exceeded the budget by \$2,505 and \$2,758, respectively.

# CITY OF BALLWIN, MISSOURI REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS FOR THE YEAR ENDED DECEMBER 31, 2015

Total Pension Liability Service cost	\$	533,533
Interest on the total pension liability		1,060,405
Difference between expected and actual experience		(717,237)
Benefit payments		(266,490)
Net Change In Total Pension Liability		610,211
Total Pension Liability Beginning	<b>1</b> 000000000000000000000000000000000000	14,495,083
Total Pension Liability Ending (a)	\$	15,105,294
Plan Fiduciary Net Position		
Contributions - employer	\$	484,631
Pension plan net investment income		342,748
Benefit payments		(266,490)
Pension plan administrative expense		(18,642)
Other changes		485,095
Net Change In Plan Fiduciary Net Position		1,027,342
Plan Fiduciary Net Position Beginning	**************************************	16,989,866
Plan Fiduciary Net Position Ending (b)	\$	18,017,208
Net Pension Liability (Asset) Ending (a-b)	\$	(2,911,914)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		119.28 %
Covered Employee Payroll (for February 28/29 Valuation)	\$	7,350,714
Net Pension Liability (Asset) as a Percentage of Covered Employee Payroll		(39.61) %

Notes:

Information is not available for fiscal years prior to 2015.

The amounts noted above are as of the measurement date which is June 30 prior to the end of the fiscal year.

#### **CITY OF BALLWIN, MISSOURI**

**REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF PENSION CONTRIBUTIONS** 

LAST TEN FISCAL YEARS

	Fiscal Year									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Actuarially determined pension contribution Contributions in relation to the actuarially	\$ 485,614	506,920	555,904	428,401	307,438	320,194	167,776	200,038	218,376	240,095
determined contribution	485,613	506,920	555,904	416,205	250,049	206,708	167,776	200,038	218,376	240,095
Contribution Deficiency	\$ 1			12,196	57,389	113,486	-	-		-
Covered Employee Payroll	\$ 7,700,814	7,384,378	7,245,803	5,422,399	4,099,172	4,053,093	4,092,098	4,082,417	4,120,308	3,935,980
Covered Employee Payroll Contributions as a Percentage of Covered Employee Payroll	6.31 %	6.86	7.67	7.68	6.10	5.10	4.10	4.90	5.30	6.10

#### Notes to schedule:

#### Valuation date:

Actuarially determined contribution rates are calculated as of February 28 prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

memous and assumptions used to determine contribution rates.	
Actuarial cost method	Entry age normal
Amortization method	Level percent of payroll, closed
Remaining amortization period	Multiple bases from 14 to 15 years
Asset valuation method	5 years smoothed market; 20% corridor
Inflation	3.5% wage inflation; 3% price inflation
Salary increases	3.5% to 6.8% including wage inflation
Investment rate of return	7.25%, net of investment and administrative expenses
Retirement age	Experience-based table of rates that are specific to the
	type of eligibility condition
Mortality	105% of the 1994 Group Annuity Mortality Table set back zero years
	for men and zero years for women. Based upon experience observed
	during the most recent 5-year period study, it appears that the current table
	provides for an approximate 13% margin for future mortality improvement.

#### Other information:

Notes: There were no benefit changes during the year.

# CITY OF BALLWIN, MISSOURI REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN FOR THE YEAR ENDED DECEMBER 31, 2015

Actuarial Valuation Date	V	tuarial Value Assets (a)	ł	Actuarial Accrued Liability (b)	Unfunded Accrued Liability (UAL) (b-a)	Fund Rat (a/t	io	Covered Payroll (c)	UAL As A Percentage Of Covered Payroll ((b-a) / c)
1/1/2015	\$	-	\$	275,551	\$ 275,551	-	%	\$ 7,684,000	4 %
1/1/2013		-		232,892	232,892			7,377,000	3
1/1/2010		-		196,496	196,496	-		6,698,000	3

# **OTHER SUPPLEMENTAL INFORMATION SECTION**

# CITY OF BALLWIN, MISSOURI OTHER SUPPLEMENTAL INFORMATION - COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2015

	Sewer Lateral	Federal Asset Seizure	P.O.S.T	Total Nonmajor Governmental Funds
ASSETS				
Receivables:				
Taxes	\$ 79,582	-	-	79,582
Restricted assets:				
Cash and cash equivalents	227,787	62,296	90,466	380,549
Total Assets	\$ 307,369	62,296	90,466	460,131
LIABILITIES				
Accounts payable	<u>\$</u> -	-		
FUND BALANCES				
Restricted for:				
Sewer Lateral	307,369	-	-	307,369
Federal Asset Seizure	-	62,296	-	62,296
P.O.S.T.	-	-	90,466	90,466
Total Fund Balances	307,369	62,296	90,466	460,131
Total Liabilities And				
Fund Balances	\$ 307,369	62,296	90,466	460,131

# CITY OF BALLWIN, MISSOURI OTHER SUPPLEMENTAL INFORMATION - COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	Sewer Lateral		Federal Asset Seizure	P.O.S.T	Total Nonmajor Governmental Funds
REVENUES					
Taxes	\$	295,192	-	-	295,192
Police and communications		-	31,551	5,453	37,004
Investment income			125	95	220
Total Revenues	<b>ginisinini</b> atatana	295,192	31,676	5,548	332,416
EXPENDITURES					
Administration		307,880	-		307,880
Police			104,258	3,032	107,290
Total Expenditures		307,880	104,258	3,032	415,170
NET CHANGE IN FUND BALANCES		(12,688)	(72,582)	2,516	(82,754)
FUND BALANCES, JANUARY 1		320,057	134,878	87,950	542,885
FUND BALANCES, DECEMBER 31	\$	307,369	62,296	90,466	460,131

# CITY OF BALLWIN, MISSOURI OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - SEWER LATERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2015

	Budgeted .	Amounts		Over (Under)
	Original	Final	Actual	Budget
REVENUES				
Taxes (sewer lateral fees)	\$ 296,000	296,000	295,192	(808)
EXPENDITURES				
Administration:				
Sewer lateral repairs	265,000	281,000	274,402	(6,598)
Administration costs	33,500	33,500	33,478	(22)
Total Expenditures	298,500	314,500	307,880	(6,620)
NET CHANGE IN FUND BALANCE	\$ (2,500)	(18,500)	(12,688)	5,812
FUND BALANCE, JANUARY 1			320,057	
FUND BALANCE, DECEMBER 31			\$ 307,369	

# CITY OF BALLWIN, MISSOURI OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - FEDERAL ASSET SEIZURE FUND FOR THE YEAR ENDED DECEMBER 31, 2015

	Original And Final Budgeted Amounts	Actual	Over (Under) Budget
<b>REVENUES</b> Police and communications Investment income	\$    13,000 100	31,551	18,551
Total Revenues	13,100	125 31,676	<u> </u>
EXPENDITURES Police	101,500	104,258	2,758
NET CHANGE IN FUND BALANCE	\$ (88,400)	(72,582)	15,818
FUND BALANCE, JANUARY 1		134,878	
FUND BALANCE, DECEMBER 31		\$ 62,296	

# CITY OF BALLWIN, MISSOURI OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - P.O.S.T. FUND FOR THE YEAR ENDED DECEMBER 31, 2015

	Original And Final Budgeted Amounts	Actual	Over (Under) Budget
REVENUES			
Police and communications	\$ 7,000	5,453	(1,547)
Investment income	70	95	25
Total Revenues	7,070	5,548	(1,522)
EXPENDITURES			
Police	5,000	3,032	(1,968)
NET CHANGE IN FUND BALANCE	\$ 2,070	2,516	446
FUND BALANCE, JANUARY 1		87,950	
FUND BALANCE, DECEMBER 31		\$ 90,466	

# CITY OF BALLWIN, MISSOURI OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - CAPITAL PROJECTS FUND FOR THE YEAR ENDED DECEMBER 31, 2015

				Over
	Budgeted A			(Under)
	Original	Final	Actual	Budget
REVENUES				
Taxes	\$ 310,000	325,000	326,938	1,938
Investment income	-	-	16	16
Donations	64,000	64,000	83,040	19,040
Grants and entitlements	654,200	583,900	572,104	(11,796)
Total Revenues	1,028,200	972,900	982,098	9,198
EXPENDITURES				
Public works:				
Pavement maintenance	91,500	68,700	55,971	(12,729)
Property services	74,000	78,800	77,361	(1,439)
Total Public Works	165,500	147,500	133,332	(14,168)
Parks and recreation:				
Golf operations	532,000	475,900	475,863	(37)
Community center	679,032	679,032	679,033	1
Total Parks And Recreation	1,211,032	1,154,932	1,154,896	(36)
Total Expenditures	1,376,532	1,302,432	1,288,228	(14,204)
<b>REVENUES UNDER EXPENDITURES</b>	(348,332)	(329,532)	(306,130)	23,402
<b>OTHER FINANCING USES</b>				
Transfers out	(80,000)	(80,000)	(78,703)	1,297
NET CHANGE IN FUND BALANCE	\$ (428,332)	(409,532)	(384,833)	24,699
FUND BALANCE, JANUARY 1			662,538	
FUND BALANCE, DECEMBER 31			\$ 277,705	

# STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplemental information says about the City's overall financial health.

Contents	Pages
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's fi- nancial performance and well-being have changed over time.	58 - 61
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue sources.	62 - 67
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	68 - 71
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	72 - 73
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	74 - 76
Sources: Unless otherwise noted, the information in these schedules is derived from the comprehense financial reports for the relevant year.	sive annual

#### CITY OF BALLWIN, MISSOURI NET POSITION BY COMPONENT

LAST TEN FISCAL YEARS

		December 31								
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Governmental Activities									*******	- <u></u>
Net investment in capital assets	\$ 51,614,668	51,665,930	51,081,382	52,105,820	52,229,272	55,892,903	58,484,942	58,436,684	60,365,955	61,255,847
Restricted	5,516,214	5,400,290	5,488,135	4,652,210	5,213,316	4,619,234	3,933,812	3,612,109	3,532,931	2,932,692
Unrestricted (deficiency)	(12,894,092)	(10,909,867)	(8,438,343)	(6,807,825)	(6,217,676)	(8,395,658)	(6,678,049)	(5,067,844)	(1,804,964)	1,303,379
Total Governmental Activities Net										
Position	\$ 44,236,790	46,156,353	48,131,174	49,950,205	51,224,912	52,116,479	55,740,705	56,980,949	62,093,922	65,491,918

Note: 2014 amount was restated for implementation of GASB 68.

CHANGE IN NET POSITION \_\_LAST TEN FISCAL YEARS

_LAST TEN FISCAL YEAF

	For the Years Ended December 31										
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	
EXPENSES											
General government	\$ 2,814,512	2,631,042	2,741,729	2,850,018	2,853,432	2,975,328	2,949,090	3,151,500	3,202,942	3,198,068	
Public works	3,946,210	4,373,302	5,043,685	4,573,553	5,061,956	6,027,188	4,271,294	4,680,149	4,895,772	4,974,891	
Police and court	4,734,670	5,028,559	4,749,857	4,896,941	4,891,838	4,994,184	5,159,400	5,442,173	5,452,247	5,317,211	
Parks and recreation	4,435,626	4,752,689	4,423,563	4,297,780	4,279,572	4,461,133	4,571,003	4,715,989	5,041,282	5,107,835	
Interest on long-term debt	1,637,328	1,555,989	1,461,950	1,329,062	1,239,718	1,115,108	953,404	873,348	827,400	770,614	
Total Expenses	17,568,346	18,341,581	18,420,784	17,947,354	18,326,516	19,572,941	17,904,191	18,863,159	19,419,643	19,368,619	
PROGRAM REVENUES											
Charges for services:											
General government	850,393	851,047	803,050	782,215	805,066	903,157	932,571	1,283,921	1,357,366	1,333,415	
Public works	298,676	293,061	296,437	288,529	300,866	-	-	-	-	-	
Police and court	1,286,974	1,322,185	1,037,094	1,030,148	824,612	1,026,418	1,212,453	1,293,229	1,116,336	877,501	
Parks and recreation	2,895,873	2,811,326	2,662,845	2,598,556	2,711,904	2,759,944	2,818,794	2,716,188	2,709,312	2,793,576	
Operating grants and contributions	2,108,473	2,479,508	1,925,446	1,845,535	1,968,493	1,940,319	2,064,249	1,770,574	1,980,080	2,019,850	
Capital grants and contributions	-	-	-	491,884	144,893	631,080	1,383,824	403,925	570,385	1,590,966	
Total Program Revenues	7,440,389	7,757,127	6,724,872	7,036,867	6,755,834	7,260,918	8,411,891	7,467,837	7,733,479	8,615,308	
NET REVENUES (EXPENSES)	(10,127,957)	(10,584,454)	(11,695,912)	(10,910,487)	(11,570,682)	(12,312,023)	(9,492,300)	(11,395,322)	(11,686,164)	(10,753,311)	
GENERAL REVENUES											
Taxes:											
General sales and use	8,368,380	8,663,332	8,035,475	7,510,063	7,575,964	7,809,931	8,177,296	8,350,271	8,873,564	9,174,735	
Franchise	361,034	355,625	372,731	413,565	457,283	486,519	515,457	530,722	577,089	605,389	
Cigarette	110,110	105,564	102,570	91,368	89,438	87,662	83,288	80,718	78,684	87,412	
Utility gross receipts	1,874,937	1,923,464	4,006,224	3,977,530	3,923,967	3,789,834	3,715,613	3,799,136	3,724,984	3,626,787	
Property	704,186	635,317	623,724	486,860	513,661	448,038	311,956	432,629	260,579	405,149	
Investment income	400,263	708,743	415,496	154,947	153,823	314,509	80,357	11,421	128,774	135,988	
Gain (loss) on sale of capital assets	(22,368)	-	-	1,359	-	-	-	-	-	-	
Miscellaneous	243,269	111,972	114,513	93,826	131,253	267,097	232,559	168,354	240,582	115,847	
Total General Revenues	12,039,811	12,504,017	13,670,733	12,729,518	12,845,389	13,203,590	13,116,526	13,373,251	13,884,256	14,151,307	
CHANGE IN NET POSITION	\$ 1,911,854	1,919,563	1,974,821	1,819,031	1,274,707	891,567	3,624,226	1,977,929	2,198,092	3,397,996	

FUND BALANCES OF GOVERNMENTAL FUNDS

\_\_LAST TEN FISCAL YEARS

		December 31											
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015			
General Fund			/										
Nonspendable	\$-	-	-	-	-	264,194	418,341	544,134	747,177	767,826			
Restricted	-	-	-	-	-	33,796	35,999	31,348	45,564	64,029			
Committed	-	-	-	-	-	-	-	-	1,755,775	2,654,897			
Assigned	-	-	-	-	-	-	-	2,323,370	18,209	699,090			
Unassigned	-	-	-	-	-	6,653,674	8,230,761	6,579,911	6,448,262	6,543,662			
Reserved	625,749	673,029	728,314	500,410	426,506	-	-	-	-	-			
Unreserved	5,868,167	6,816,532	8,754,370	9,608,023	9,829,007	-			<u> </u>				
Total General Fund	\$ 6,493,916	7,489,561	9,482,684	10,108,433	10,255,513	6,951,664	8,685,101	9,478,763	9,014,987	10,729,504			
All Other Governmental Funds													
Restricted	\$ -	-	-	-	-	4,585,438	3,448,046	3,541,884	3,448,213	2,699,436			
Reserved	4,769,254	4,685,590	4,574,631	4,361,449	4,607,994	-	-	-	-	-			
Unreserved, reported in:													
Special revenue funds	-	-	-	-	-	-	-	-	-	-			
Capital projects funds	665,800	677,009	645,241	290,761	580,958	-							
Total All Other Governmental	<b>.</b>	5 2 6 2 5 0 0	5 0 10 0 50		5 100 050	1 505 100	0.440.044	2 541 004	2 440 212	2 (00 42)			
Funds	\$ 5,435,054	5,362,599	5,219,872	4,652,210	5,188,952	4,585,438	3,448,046	3,541,884	3,448,213	2,699,436			

GASB Statement No. 54 was implemented in 2011.

#### CITY OF BALLWIN, MISSOURI CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

LAST TEN FISCAL YEARS

	For The Years Ended December 31										
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	
REVENUES											
Taxes	\$ 11,371,373	11,655,621	10,940,129	10,164,481	10,292,385	9,710,751	10,483,186	11,035,294	11,273,252	11,654,502	
Licenses and permits	1,211,427	1,206,672	1,175,781	1,195,779	1,262,349	1,389,675	1,448,029	1,519,203	1,637,987	1,643,613	
Public utility licenses	1,874,937	1,923,464	4,006,224	3,977,530	3,923,967	3,789,834	3,715,613	3,799,136	3,724,984	3,626,787	
Court fines	584,559	776,990	713,225	721,824	616,623	736,213	938,503	952,511	865,474	658,412	
False alarm fines	8,575	5,325	6,450	11,575	4,475	6,050	4,800	6,375	7,850	8,550	
Police and communications	714,909	535,693	317,970	269,174	285,719	287,991	262,820	255,427	246,827	265,070	
Community programs	2,895,872	2,811,325	2,662,845	2,598,556	2,711,904	2,759,944	2,818,795	2,716,188	2,709,312	2,793,576	
Investment income	400,263	708,743	415,496	154,947	153,825	314,510	80,358	11,421	128,774	135,988	
Donations	193,242	110,468	24,017	16,768	15,736	57,030	46,367	18,008	169,806	123,709	
Grants and entitlements	25,211	410,693	19,506	181,735	95,777	173,813	1,085,383	581,728	618,245	644,692	
Miscellaneous	243,269	111,972	114,513	93,826	131,056	267,097	214,449	183,996	240,582	115,847	
Total Revenues	19,523,637	20,256,966	20,396,156	19,386,195	19,493,816	19,492,908	21,098,303	21,079,287	21,623,093	21,670,746	
EXPENDITURES											
Current:											
Administration	2,342,846	2,542,682	2,586,205	2,632,215	2,770,531	2,864,647	2,863,016	3,026,946	3,053,797	3,087,365	
Public works	2,260,032	2,384,260	2,603,445	2,869,227	3,451,046	4,436,279	2,005,010	2,914,321	3,084,783	3,121,347	
Police	4,804,048	4,930,068	4,652,674	4,768,674	4,761,003	4,430,279	5,001,996	5,309,767	, ,		
	3,605,364	, .		, ,	, ,				5,358,985	5,533,467	
Parks and recreation		3,706,500	3,663,017	3,560,079	3,620,954	3,806,901	3,985,381	3,952,126	4,270,741	4,263,650	
Capital outlay	1,870,882	2,025,219	1,607,390	2,141,335	1,144,713	1,519,271	2,831,405	2,731,818	6,467,740	2,872,399	
Debt service:	1 70 7 000	a									
Principal	1,785,000	2,195,000	2,025,000	2,150,000	1,975,000	4,745,000	2,230,000	1,391,008	1,220,854	1,593,143	
Interest	1,653,416	1,581,366	1,486,535	1,359,504	1,268,224	1,182,804	984,569	893,138	833,810	787,246	
Debt issuance costs	-	-	73,617	-		-		-	-	-	
Total Expenditures	18,321,588	19,365,095	18,697,883	19,481,034	18,991,471	23,427,273	20,676,274	20,219,124	24,290,710	21,258,617	
<b>REVENUES OVER (UNDER)</b>											
EXPENDITURES	1,202,049	891,871	1,698,273	(94,839)	502,345	(3,934,365)	422,029	860,163	(2,667,617)	412,129	
OTHER FINANCING SOURCES (USES)											
Issuance of long-term debt	-	-	3,695,000	-	-	-	-	-	-	-	
Premium on issuance of debt	-	-	101,109	-	-	-	-	-	-	-	
Refunding of long-term debt	-	-	(3,722,436)	-	-	-	-	-	-	-	
Issuance of capital lease	-	-	-	106,920	118,744	-	125,690	-	2,000,000	-	
Transfers in	2,708,615	2,403,489	2,534,292	3,370,098	3,962,985	8,439,557	2,607,955	2,229,775	3,471,105	1,533,925	
Transfers out	(2,708,615)	(2,403,489)	(2,534,292)	(3,370,098)	(3,962,985)	(8,439,557)	(2,607,955)	(2,229,775)	(3,471,105)	(1,533,925)	
Insurance recoveries	-	-	-	-	-	-	-	-	-	521,453	
Sale of capital assets	25,999	31,319	78,450	46,006	62,733	27,002	48,326	27,337	110,170	32,158	
Total Other Financing Sources (Uses)	25,999	31,319	152,123	152,926	181,477	27,002	174,016	27,337	2,110,170	553,611	
NET CHANGES IN FUND BALANCES	\$ 1,228,048	923,190	1,850,396	58,087	683,822	(3,907,363)	596,045	887,500	(557,447)	965,740	
Debt service as a percentage of											
noncapital expenditures	20.30 %	20.92	19.91	19.92	18.23	27.06	18.20	13.06	11.53	12.95	

## CITY OF BALLWIN, MISSOURI TAX REVENUE BY SOURCE - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

For The Years Ended December 31	Sales	Motor Fuel	County Road	TIF Property	Other	Total
2006	\$ 8,565,646	\$ 895,943	\$ 575,565	\$ 704,186	\$ 630,033	\$ 11,371,373
2007	8,909,049	912,131	639,322	635,316	559,803	11,655,621
2008	8,218,957	884,310	677,231	623,725	535,906	10,940,129
2009	7,672,652	864,071	624,096	486,860	516,802	10,164,481
2010	7,752,937	884,622	614,350	513,659	526,817	10,292,385
2011	7,707,050	844,869	611,217	34,735	512,880	9,710,751
2012	8,002,651	770,898	626,987	504,021	578,629	10,483,186
2013	8,555,813	770,562	591,456	614,990	502,473	11,035,294
2014	9,109,909	792,846	606,890	260,301	503,306	11,273,252
2015	9,426,841	804,601	631,045	275,077	516,938	11,654,502

Note: Other taxes include cigarette, automobile sales fees, and sewer lateral.

10.3

### CITY OF BALLWIN, MISSOURI GROSS RECEIPTS TAX ON UTILITIES LAST TEN FISCAL YEARS

For The Years Ended			Utility Tax (1)		
December 31	Electric	Gas	Telephone (2)	Water	Total
2006	\$ 761,340	\$ 669,759	\$ 296,815	\$ 147,023	\$ 1,874,937
2007	800,513	662,549	310,390	150,012	1,923,464
2008	902,632	854,623	2,062,295	186,674	4,006,224
2009	1,125,012	940,327	1,655,791	256,400	3,977,530
2010	1,332,895	866,352	1,450,522	274,198	3,923,967
2011	1,431,188	831,051	1,209,729	317,866	3,789,834
2012	1,463,906	726,957	1,169,646	355,104	3,715,613
2013	1,578,240	813,604	1,087,457	319,835	3,799,136
2014	1,572,296	869,279	949,675	333,734	3,724,984
2015	1,644,166	782,195	876,006	324,420	3,626,787

Notes:

(1) The City levies a gross receipts tax of 7% for utilities. This increased from 5% on July 15, 2008.

(2) Cellular phone companies began remitting utility gross receipts tax in 2007.

# CITY OF BALLWIN, MISSOURI ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

\_LAST TEN FISCAL YEARS

For The		<b>Real Property</b>						Т	otal Taxable	
Years Ended	Residential	Commercial	Agr	icultural	Personal		Railroad		Assessed	Estimated
December 31	Property	Property	<u>P</u> ı	roperty	 Property	A	nd Utilities	VEDENDACIALIS	Value	 Actual Value
2006	\$ 408,508,860	\$ 43,064,200	\$	74,510	\$ 77,768,564	\$	7,194,544	\$	536,610,678	\$ 2,541,055,148
2007	503,132,240	58,665,610		3,520	73,361,276		7,265,650		642,428,296	3,074,234,780
2008	507,673,950	56,980,690		3,520	74,560,498		7,059,842		646,278,500	3,095,828,018
2009	462,203,610	56,053,000		1,840	70,266,694		7,441,940		595,967,084	2,841,908,764
2010	464,475,960	55,915,080		1,840	63,897,014		7,736,184		592,026,078	2,835,246,062
2011	461,136,990	53,912,650		1,300	65,402,761		8,505,947		588,959,648	2,818,333,644
2012	461,304,860	53,731,920		1,300	71,140,464		7,960,085		594,138,629	2,834,161,401
2013	446,790,980	54,556,870		1,300	73,021,339		8,699,101		583,069,590	2,768,303,142
2014	450,521,010	55,189,430		1,300	76,169,894		8,917,200		590,798,834	2,800,039,798
2015	474,108,190	57,673,020		2,680	76,377,306		9,893,919		618,055,115	2,935,630,114

Notes:

(1) Assessments are determined by the assessor of St. Louis County. Property is assessed as of January 1. Reassessments take place in odd numbered years resulting in updated values of property.

(2) Real property is classified as residential (assessed at 19%), agricultural (assessed at 12%), or commercial (assessed at 32%). All railroad and utility property is assessed at 32%. All personal property is assessed at 33.3%.

(3) The City lowered its real property tax in 1987 to 0% and the same rate has been declared each year since.

Source: St. Louis County Assessor

#### PROPERTY TAX RATES - DIRECT AND ALL OVERLAPPING GOVERNMENTS

\_LAST TEN FISCAL YEARS

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Taxes levied on all property in the City:	·									
City of Ballwin (1)	-	-	-	-	-	-	-	-	-	-
State of Missouri	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300
St. Louis County	0.5580	0.5580	0.5580	0.5230	0.5230	0.5230	0.5230	0.5230	0.5230	0.5150
St. Louis Community College	0.2233	0.2003	0.2013	0.2136	0.2179	0.2200	0.2200	0.2200	0.2200	0.2176
St. Louis County Library District	0.1500	0.1400	0.1400	0.1400	0.1565	0.1630	0.1730	0.2500	0.2250	0.2460
Special School District	0.8235	0.9084	0.9184	0.9384	0.9950	1.0125	1.0123	1.2400	1.2609	1.2348
Metropolitan Zoological Park and Museum District	0.2611	0.2330	0.2344	0.2493	0.2546	0.2671	0.2684	0.2797	0.2797	0.2777
Sheltered Workshop	0.0820	0.0700	0.0690	0.0740	0.0790	0.0840	0.0840	0.0890	0.0900	0.0880
T-4-1-	0 1070	0 1207	0 1511	0 1692	2 2560	2 2006	2 2107	2 6217	2 6296	2 6001
Totals	2.1279	2.1397	2.1511	2.1683	2.2560	2.2996	2.3107	2.6317	2.6286	2.6091
Sewer districts (2):										
Metropolitan St. Louis Sewer District	0.0187	0.0167	-	-	0.0180	0.0185	0.0186	0.0196	0.0197	0.0195
Meramec River Basin Sewer District	0.0700	0.0700	-	-	-	-	-	-	-	-
Fire protection districts (3):										
Metro West Fire District	0.9770	0.8360	0.8210	0.9770	1.0120	1.0300	1.0290	1.0640	1.0570	1.0130
Monarch Fire Protection District	0.9380	0.7980	0.7880	0.8260	0.8650	0.8420	0.8290	0.8290	0.8290	0.8060
West County EMS and FPD	0.7820	0.7730	0.7260	0.7190	0.9130	0.8980	0.8960	0.9610	0.9620	1.2740
School districts (4):										
Rockwood School District	4.4177	3.9987	3.9232	4.0083	4.2752	4.4630	4.5357	4.6833	4.7240	4.6015
Parkway School District	3.4273	3.2300	3.2300	3.4100	3.5672	3.6761	3.9361	4.0743	4.0743	4.4617

Notes:

(1) The City does not levy a property tax.

(2) All property is located in one of the two sewer districts whose boundaries include part of the City.

(3) All property is located in one of the three fire protection districts whose boundaries include part of the City.

(4) All property is located in one of the two school districts whose boundaries include part of the City.

(5) Rates listed above are for residential property.

Source: St. Louis County Assessor (rates stated per \$100 of assessed valuation)

## CITY OF BALLWIN, MISSOURI PRINCIPAL PROPERTY TAXPAYERS \_CURRENT YEAR AND NINE YEARS AGO

			2015		2006					
Taxpayer	Taxable Assessed Value		Rank	Percentage Of Total City Taxable Assessed Value		Taxable Assessed Value	Rank	Percentage Of Total City Taxable Assessed Value		
Olde Towne Plaza LLC	\$ 6	,526,770	1	1.06 %	\$	10,321,990	1	1.92 %		
Seven Trails Investors LLC	5	,886,200	2	0.95		5,690,110	2	1.06		
Ramco-Gershenson Properties LP	4	,303,010	3	0.70		-	-	-		
Woodsmill Village Partnership LP	3	,433,420	4	0.56		2,526,730	8	0.47		
Viking Partners Ballwin LLC	3	,397,760	5	0.55		-	-	-		
IP9 MF Ballwin LLC	3	,314,950	6	0.54		-	-	-		
Kensington West Apartments LLP	2	,675,660	7	0.43		1,634,000	10	0.30		
Enterprise Leasing Co.	2	,506,470	8	0.41		2,359,090	9	0.44		
Meadowbrook Country Club	2	,487,490	9	0.40		2,869,650	5	0.53		
Target Stores, Inc.	2	,282,430	10	0.37		2,559,650	7	0.48		
Weingarten Nostat, Inc.		-	-	-		4,880,000	3	0.91		
Pace-Central Associates LLC		-	-	-		3,078,780	4	0.57		
Village Park of Ballwin			-			2,741,340	6	0.51		
Totals	\$ 36	,814,160		5.97 %	\$	38,661,340		7.19 %		

Source: St. Louis County Assessor

### CITY OF BALLWIN, MISSOURI SALES TAX RATES AND TAXABLE SALES - DIRECT AND OVERLAPPING LAST TEN FISCAL YEARS

City Direct Rate	St. Louis County	State Of Missouri	Direct And Overlapping	Sales Tax Revenues	Taxable Sales (3)
1.000 %	1.850 %	4.225 %	7.075 %	\$ 8,565,646	\$ 282,138,349
1.000	1.850	4.225	7.075	8,909,049	281,220,524
1.000	1.850	4.225	7.075	8,218,957	268,001,145
1.000	2.100	4.225	7.325	7,672,652	251,501,420
1.000	2.700	4.225	7.925	7,752,937	250,083,221
1.000	2.700	4.225	7.925	7,707,050	249,865,672
1.000	2.700	4.225	7.925	8,002,651	261,245,183
1.000	2.700	4.225	7.925	8,555,813	287,467,261
1.000	2.888	4.225	8.113	9,109,909	297,163,965
1.000	2.888	4.225	8.113	9,426,841	302,690,063
	Direct Rate           1.000         %           1.000         1.000           1.000         1.000           1.000         1.000           1.000         1.000           1.000         1.000           1.000         1.000           1.000         1.000	Direct Rate         County           1.000 %         1.850 %           1.000         1.850           1.000         1.850           1.000         1.850           1.000         2.100           1.000         2.700           1.000         2.700           1.000         2.700           1.000         2.700           1.000         2.700           1.000         2.700           1.000         2.888	$\begin{tabular}{ c c c c c c c } \hline Direct Rate & County & Missouri \\ \hline 1.000 \% & 1.850 \% & 4.225 \% \\ \hline 1.000 & 1.850 & 4.225 \\ \hline 1.000 & 1.850 & 4.225 \\ \hline 1.000 & 2.100 & 4.225 \\ \hline 1.000 & 2.700 & 4.225 \\ \hline 1.000 & 2.888 & 4.225 \\ \hline \end{tabular}$	Direct RateCountyMissouriOverlapping1.000 %1.850 %4.225 %7.075 %1.0001.8504.2257.0751.0001.8504.2257.0751.0002.1004.2257.3251.0002.7004.2257.9251.0002.7004.2257.9251.0002.7004.2257.9251.0002.7004.2257.9251.0002.7004.2257.9251.0002.7004.2257.9251.0002.7004.2257.9251.0002.8884.2258.113	Direct RateCountyMissouriOverlappingRevenues1.000 %1.850 %4.225 %7.075 %\$ 8,565,6461.0001.8504.2257.0758,909,0491.0001.8504.2257.0758,218,9571.0002.1004.2257.3257,672,6521.0002.7004.2257.9257,752,9371.0002.7004.2257.9257,707,0501.0002.7004.2257.9258,002,6511.0002.7004.2257.9258,555,8131.0002.7004.2257.9258,555,8131.0002.8884.2258.1139,109,909

Notes:

(1) The City levies a sales tax of one-half percent (0.5%) for parks and one-half percent (0.5%) for capital improvements.

(2) Additionally, the City receives a portion of a 1% sales tax (included in the rates shown above) levied by St. Louis County. The City participates in the county-wide sales tax sharing pool, which is generally distributed based on population.

(3) Taxable sales reported by the Missouri Department of Revenue. State Law prohibits the disclosure of specific taxpayer information.

#### CITY OF BALLWIN, MISSOURI RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

		Go	overnm	ental Activities	5							
Fiscal Year	General Obligation Bonds (1)	Tax Increment Bonds		ertificates Of ticipation (2)		Bond emium		-		Total Primary overnment	Percentage Of Personal Income	Per Capita
2006	\$ 5,335,000	\$ 18,475,000	\$	6,420,000	\$	-	\$	56,133	\$	30,286,133	3.28 %	968
2007	4,535,000	17,565,000		5,935,000		-		23,111		28,058,111	3.04	897
2008	3,695,000	16,870,000		5,435,000		92,683		-		26,092,683	2.83	834
2009	2,820,000	16,110,000		4,920,000		67,406		84,255		24,001,661	2.60	767
2010	1,915,000	15,575,000		4,385,000		42,129		127,277		22,044,406	1.92	725
2011	975,000	14,980,000		1,175,000		16,852		52,096		17,198,948	1.49	566
2012	-	14,300,000		600,000		-		82,899		14,982,899	1.30	493
2013	-	13,550,000		-		-		41,891		13,591,891	1.18	447
2014	-	12,700,000		-		-	1	,671,037		14,371,037	1.25	473
2015	-	11,770,000		-		-	1	,007,894		12,777,894	1.11	420

#### Sources:

(1) Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(2) See Demographic and Economic Statistics Schedule for personal income and population data.

## CITY OF BALLWIN, MISSOURI RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year			General Obligation Bonds	Percentage Of Actual Taxable Value Of Property	Per Capita
2006	31,283	\$ 536,610,678	\$ 5,335,000	0.99 %	171
2007	31,283	642,428,296	4,535,000	0.71	145
2008	31,283	646,278,500	3,705,000	0.57	118
2009	31,283	595,967,084	2,820,000	0.47	90
2010	30,404	592,026,078	1,915,000	0.32	63
2011	30,404	588,959,648	975,000	0.17	32
2012	30,404	594,138,629	-	-	-
2013	30,404	583,069,590	-	-	-
2014	30,404	590,798,834	-	-	-
2015	30,404	618,055,115	-	-	-

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Sources:

(1) U.S. Census Bureau Data

(2) St. Louis County Assessor

## CITY OF BALLWIN, MISSOURI DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT DECEMBER 31, 2015

Name of Governmental Unit	Debt Outstanding	Percentage Applicable To The City	Amount Applicable To The City		
St. Louis County	\$ 105,615,000	2.71 %	\$ 2,862,167		
Rockwood School District	176,509,838	11.71	20,669,302		
Parkway School District	189,647,590	5.01	9,501,344		
Metro West Fire Protection District	4,935,000	30.48	1,504,188		
West County EMS & Fire Protection					
District	17,565,000	9.31	1,635,302		
Total Overlapping	494,272,428		36,172,303		
City direct debt	12,777,894	100.0 %	12,777,894		
Total Direct And					
Overlapping Debt	\$ 507,050,322		\$ 48,950,197		

Source: Information was obtained by contacting the Taxing Jurisdiction and the St. Louis County Collector's office. The percentage applicable to the City is based on the jurisdiction's assessed value within the boundaries of the City.

LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

	Fiscal Year													
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015				
Debt limit	\$ 53,661,068	64,242,830	64,627,850	59,596,708	59,202,608	58,895,965	59,413,863	58,306,959	59,079,883	61,805,512				
Total net debt applicable to limit	5,335,000	4,535,000	3,705,000	2,820,000	1,915,000	975,000	-	-	-	-				
Legal debt margin	48,326,068	59,707,830	60,922,850	56,776,708	57,287,608	57,920,965	59,413,863	58,306,959	59,079,883	61,805,512				
Total net debt applicable to the limit as a percentage of debt limit	9.94 %	7.06	5.73	4.73	3.23	1.66	-	-	-	-				
					Legal Debt Margin Calculation For Fiscal Year 2015: Assessed Value									
							\$ 61,805,512							
						L	egal Debt Margir	1		\$ 61,805,512				

Note: Per Sections 95.111 and 95.120 of the Missouri Revised Statutes, the City's bonded indebtedness is limited to 10% of total assessed property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

#### CITY OF BALLWIN, MISSOURI DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

						Educatio Attainm		School E		
Fiscal Year	Population	Personal Income	P	r Capita ersonal ncome	Median Age	Percentage Bachelor's Or Hig	Degree	Parkway School District	Rockwood School District	Unemployment Rate
2006	31,283	\$ 923,474,160	\$	29,520	37.6	46.7	%	18,787	22,047	2.4 %
2007	31,283	923,474,160		29,520	37.6	46.7		18,432	22,245	2.6
2008	31,283	923,474,160		29,520	37.6	46.7		18,031	22,412	3.1
2009	31,283	923,474,160		29,520	37.6	46.7		17,467	22,285	7.1
2010	30,404	1,150,821,804		37,851	41.2	54.0		17,386	22,382	6.8
2011	30,404	1,150,821,804		37,851	41.2	54.0		17,456	22,568	6.0
2012	30,404	1,150,821,804		37,851	41.2	54.0		17,351	22,268	4.9
2013	30,404	1,150,821,804		37,851	41.2	54.0		17,274	22,018	4.6
2014	30,404	1,150,821,804		37,851	41.2	54.0		17,148	21,609	3.8
2015	30,404	1,150,821,804		37,851	41.2	54.0		17,229	21,360	2.5

Sources: Population, personal income, median age, and educational attainment based on U.S. Census Bureau data. School enrollment information provided by the school districts.

Unemployment information obtained from the Missouri Department of Economic Development.

### CITY OF BALLWIN, MISSOURI PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2015		2006					
Employer	Employees	Rank	Percentage Of Total City Employment	Employees	Rank	Percentage Of Total City Employment			
Schnuck's	230	1	N/A	125	3	N/A			
ELCO Chevrolet	188	2	N/A	120	4	N/A			
Target	172	3	N/A	185	1	N/A			
Lowe's Home Improvement	150	4	N/A	140	2	N/A			
Holy Infant Catholic Church	110	5	N/A	77	6	N/A			
Dean Team of Ballwin	106	6	N/A	60	9	N/A			
Meadowbrook Country Club	105	7	N/A	105	5.0	N/A			
Jay Wolfe Toyota	89	8	N/A	65	7	N/A			
Solana of West County	85	9	N/A	-	-	N/A			
Circle 7	70	10	N/A	-	76	N/A			
Longhorn Steakhouse	-	-	N/A	65	8	N/A			
Applebee's	-	-	N/A	59	10	N/A			

Source: The City's business license database

#### FULL-TIME CITY GOVERNMENT EMPLOYEES BY FUNCTIONS/PROGRAMS

\_LAST TEN FISCAL YEARS

FUNCTIONS/PROGRAMS	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
General Government:										
City Administrator	2	2	2	2	2	2	2	2	2	2
Planning	10	10	9	8	8	8	8	8	8	8
Informations Systems	2	2	2	2	2	2	2	2	2	2
Finance	4	4	4	4	4	4	4	4	4	4
Human Resource	1	1	1	1	1	1	1	1	1	1
Municipal Court	3	3	2	2	2	2	2	2	2	2
Police:										
Officers	53	51	48	50	50	50	50	51	47	49
Civilians	13	12	12	12	11	12	12	12	12	11
Public Works:										
Administration/Engineering	5	4	5	5	5	5	6	6	6	6
Street Maintenance	25	25	26	23	24	24	24	23	24	24
Garage	2	2	2	2	2	2	2	2	2	2
Parks and Recreation:										
Administration	3	3	3	3	3	3	3	3	3	3
Recreation	7	7	7	7	7	7	7	7	7	7
Golf	7	7	7	7	7	7	7	6	7	7
Parks Maintenance	6	5	4	4	5	5	5	5	6	6
Building Maintenance	7	7	7	7	6	6	6	6	6	6
Total	150	145	141	139	139	140	141	140	139	140

Note: Excludes vacant positions

Source: Payroll Data from Finance Department

#### **OPERATING INDICATORS BY FUNCTIONS/PROGRAMS**

LAST TEN FISCAL YEARS

FUNCTIONS/PROGRAMS	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Administration:										
Business licenses issued	326	326	326	326	328	332	338	314	327	332
Liquor licenses issued	62	58	65	63	63	72	74	82	81	81
Community Development:										
Single family occupancy inspections	623	602	550	505	504	483	558	648	650	659
Multi-family occupancy inspections	600	683	805	590	763	772	640	662	617	759
Commercial occupancy inspections	32	45	29	37	36	30	33	33	26	32
Building permits	367	415	332	327	308	322	400	449	434	496
Zoning petitions	30	23	16	14	22	13	11	27	11	17
Municipal Court:										
Tickets processed	7,781	9,017	7,931	8,049	7,387	8,783	8,875	9,460	7,665	6,781
Warrants issued	876	1,119	1,154	939	892	1,065	1,020	1,071	1,152	616
Cases closed	7,346	8,883	8,125	7,973	7,204	8,194	8,587	9,149	8,382	7,670
Parks:										
Total program registrations	N/A	69,207	30,552	36,893	62,837	68,942	64,869	66,371	73,370	74,636
Community Center admissions	N/A	393,933	333,927	353,751	367,245	376,713	340,941	394,202	319,700	349,069
Aquatic Center admissions	N/A	N/A	81,234	63,978	81,915	83,600	80,360	66,509	80,505	64,225
Golf course rounds	40,671	38,459	34,472	36,736	32,004	31,360	35,148	31,435	30,317	32,801
Police:										
Adult arrests	828	1,009	930	720	862	899	747	766	512	446
Juvenile arrest	80	86	57	127	69	112	64	93	56	73
Traffic citations and warnings	8,711	10,326	8,964	8,830	8,111	9,317	9,819	10,134	8,063	7,619
Calls for service	24,737	25,728	21,988	19,974	20,572	20,693	22,512	26,190	25,286	25,902
Public Works:										
Sidewalk replacement sq. ft.	1,984	5,696	11,808	10,736	5,680	12,336	15,616	13,536	13,264	9,152
Street asphalt repairs tons	2,172	1,614	1,567	1,347	1,424	2,279	2,612	2,662	1,576	2,305
Street crack sealing miles	6	2	4	9	18	23	17	18	15	13

#### Notes:

(1) Software for tracking registration and admissions to Parks facilities was acquired in 2007.

Source: Various City departments.

#### CAPITAL ASSETS STATISTICS BY FUNCTIONS/PROGRAMS

\_LAST TEN FISCAL YEARS

FUNCTIONS/PROGRAMS	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
General Government: Government Center square footage	13,056	13,056	13,056	13,056	13,056	13,056	13,056	13,056	13,056	13,056
Police:										
Police and Court Center	1	1	1	1	1	1	1	1	1	1
Vehicles	23	23	24	27	27	27	27	26	26	26
Public Works:										
Miles of streets maintained	109	109	109	109	109	109	110	110	110	123
Miles of sidewalks (miles)	157	157	157	158	158	158	160	160	160	163
Number of streets	520	520	520	524	525	528	530	531	531	528
Vehicles	26	27	27	29	29	29	29	29	29	30
Parks and Recreation:										
Community Center	1	1	1	1	1	1	1	1	1	1
Aquatic Center	1	1	1	1	1	1	1	1	1	1
Golf Course	1	1	1	1	1	1	1	1	1	1
Parks	5	5	5	5	5	5	5	5	5	5
Park acreage	65	65	65	65	65	65	65	65	65	65
Planning and Development:										
Vehicles	5	6	6	6	6	6	6	6	6	6

Sources: Various City departments and capital asset schedules