

City of Ballwin 14811 Manchester Road Ballwin, MO 63011-3717

(636) 227-2243 Fax: (636) 207-2340 www.ballwin.mo.us

Office of the Director of Development/ Assistant City Administrator

TO: Mayor, Board of Aldermen and City Administrator Hanson

FROM: Andy Hixson, DoD/ACA

DATE: March 9, 2017

SUBJECT: Finance and Administration Committee Recommendations for Escrow and Sewer Lateral Repair Programs

Recommendations for the escrow fees:

- Continue to require escrows that deal with anything in the right-of-way, new subdivisions and land disturbances as laid out in our code of ordinances. Escrows for temporary sign permits, basement finishes and decks will also continue to be required. Eliminated will be escrows for interior remodels, structural repairs, retaining walls, etc.
- Create an easy to read sheet of which escrows are needed for which projects.
- Update the ordinance regarding escrows for permits fees.

Recommendations for the Sewer Lateral Repair Program (SLRP):

- Solicit -bids for a sole source vendor for the SLRP with a two year contract.
- Require a \$150 user fee to be submitted at the time of application.
- The Committee decided to not make any recommendation at this time for raising the sewer lateral tax.

Respectfully Submitted,

Andy K. Hixson

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TO: Mayor, Board of Aldermen and City Administrator Hanson

FROM: Andy Hixson, DoD/ACA

DATE: February 22, 2017

SUBJECT: Sewer Laterals

Mayor, Members of the Finance and Administrative Committee and City Administrator Hanson;

The three year rolling average of the actual revenue is about \$290,000 a year. There is no minimal fund balance that must be carried over year-to-year per ordinance. The new housing boom in Ballwin will only increase this average with new construction, yet new homes will not need the program soon. The \$290,000 average in revenue is enough to cover 96 sewer lateral repairs based on the average cost of a sewer lateral repair (\$2671) for the past three years. The City of Ballwin averages 102 sewer lateral repairs per year over the last three years. We ran a surplus until 2004 in which the \$3000 cap was raised to \$3500. That and increased demand has created a shortage of funds since 2005, we have not monetarily been able to keep up and therefor, as of this memo, the City only has 11 more spaces left for 2017.

Recommendations:

- The City needs to bid for a sole source vendor for sewer lateral repairs
 - The \$3000 cap is only hit about 18% of the time, but there is room for taking advantage of the cap by contractors
 - Allows the City to hold one vendor responsible
 - Having a bidding process in place, provides the best value for the City and the residents
 - We already have a bid template
 - We will need to modify the City's Ordinances if this passes
 - Should rebid every, 2,3,4, or 5 years

- The City needs to start charging a user fee per repair
 - Administrative cost is based on the average amount of time spent by personnel on sewer laterals; this can vary per year based on salaries. FY 2016 was \$33,516.
 - This would be a permanent increase
 - \$150 (\$15,300 per year average) per sewer lateral repair offsets 45% of the 2016 administrative cost
 - \$250 (\$25,500 per year average) per sewer lateral repair, it will offset most (76%) of the 2016 administrative cost
 - Charging \$330 per repair will offset 100% of the 2016 administrative cost
 - o This would reduce realtors from using this program to sell homes
 - o Offsets administrative cost
 - This is a user fee, if one does not use the program, one does not pay for the program
 - o Charging a user fee would allow more repairs to be done
 - \$150 fee would equate to 5 more per year
 - \$250 fee would equate to 9 more per year
 - \$330 fee would equate to 12 more per year
 - o If the resident is over 70, the City can void the user fee
- Increase the property tax from \$28 to \$50 (the maximum allowed by state statue)
 - o Annual revenue increase would be about \$233,000
 - o Number of additional annual repairs permitted at \$2671 would be 87
 - Could roll back or revisit the property tax in 2 to 3 years after the adjustment
 - "Alderman Terbrock suggested that if special assessment fees were to be raised that an outline be provided for how long the fees would be raised in order to even out the amount of repairs being done and the sewer lateral funds available." – From the November 28 F&A Meeting Minutes
- Other Cities
 - These are just prices, not how the program is doing
 - o Des Peres assess \$28 a year in property tax; \$150 user fee; \$7500 cap
 - o Manchester assess \$28 a year in property tax and \$350 user fee; \$6,000 cap
 - Ellisville charges \$28 a year in property tax; \$0.70 Fee/Ft of storm sewer, \$6.00 Fee/Ft. for street cut
 - o Chesterfield assess \$28 a year in property tax; \$100 user fee; \$15,000 cap
 - O St. Louis County assess \$28 a year in property tax; no user fees and no cap
- Internal reporting needs to sharpen up
 - o Records need to be cleaned up
 - o Need to record the vendor on our internal report every time
 - Need to follow up with end of year reporting

- An application needs to be able to be filled out online then printed off
 - o Next step is to make the application abled to be filled out online
 - o Update the application as necessary
- The City needs to maintain and even increase its tight control over what is approved and what is voided

Respectfully Submitted,

Andy K. Hixson

Attachments (4)

| Receipts Disbursements Repairs | 2000 196,599 243,722 | 2001 292,145 284,721 | 2002 360,678 298,267 | 2003 253,934 236,637 | 2004 394,482 298,457 | 2005 301,479 364,836 | 2006 298,676 291,222 | 2007 293,061 289,746 | 2008 296,437 266,672 | 2009 288,529 311,760 | 2010 300,866 259,218 | 2011 289,671 260,431 | 2012 364,041 237,215 | 2013 295,440 271,588 | 2014 296,468 274,524 | 2015 295,192 274,402 | 2016 296,958 267,772 | 16 year avg 307,378 280,467 |
|---|-----------------------------------|-----------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|--------------------------------------|
| перапа | 52 | 92 | 104 | 78 | 103 | 117 | 87 | 88 | 77 | 93 | 81 | 89 | 84 | 97 | 97 | 101 | 108 | 94 |
| Applications receive Applications rejected Applications acceptions | ted | | | | | | | | | | | | 119 11 108 | 99 11 88 | 121 7 114 | 91 13 78 | 106 19 87 | <u>5 yr avg</u> 107 12 95 |
| Current applications carried forward Current applications completed | | | | | | | | | | | | | 82 17 | 97 24 | 73 18 | 66 40 | 4 yr avg 80 25 | |

| Current receipts | 295,000 |
|-----------------------------------|---------|
| Proposed additional receipts | 233,000 |
| Less: Admin fees | -34,000 |
| Available for repairs | 494,000 |
| Avg Cost =\$2,671 | |
| New Annual Repair capacity | 185 |
| 2016 Applications carried forward | 66 |
| 2017 Applications expected | 95 |
| | 161 |

Projection - 3 Years

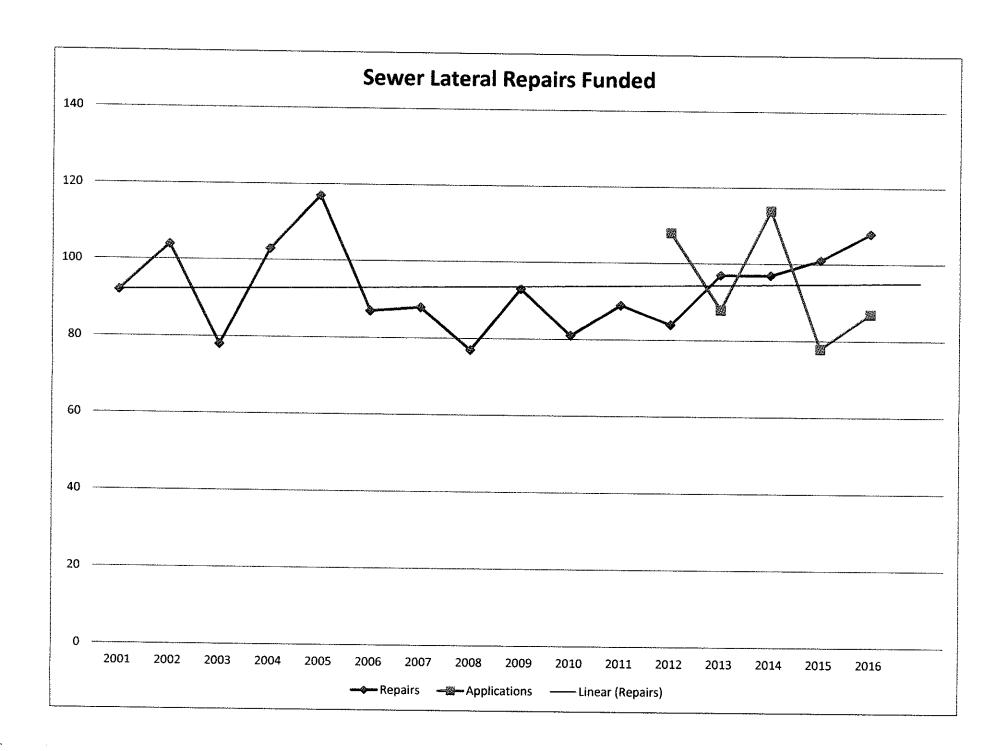
(Assumption: \$50 assessment in years 2017-2019)

| | <u>2017</u> | <u>2018</u> | 2019 | 2020 |
|-------------------|-------------|-------------|-----------|------------|
| Beginning Balance | 230,586 | 401,986 | 491,279 | 721,684 |
| Receipts | 463,000 | 528,000 | 528,000 | 360,000 |
| Disbursements | (262,000) | (408,663) | (267,100) | (280,455) |
| Admin fees | (29,600) | (30,044) | (30,495) | (30,952) |
| Ending Balance | 401,986 | 491,279 | 721,684 | 770,277 |
| Repairs | | | | |
| Carried over | 66 | 63 | 5 | 5 |
| Current year | <u>32</u> | <u>90</u> | <u>95</u> | <u>100</u> |
| Total | 98 | 153 | 100 | 105 |

Projection - 2 Years

(Assumption: \$50 assessment in years 2017-2018)

| | 2017 | 2018 | <u> 2019</u> | <u> 2020</u> |
|-------------------|-----------|-----------|--------------|--------------|
| Beginning Balance | 230,586 | 401,986 | 491,279 | 553,684 |
| Receipts | 463,000 | 528,000 | 360,000 | 295,000 |
| Disbursements | (262,000) | (408,663) | (267,100) | (280,455) |
| Admin fees | (29,600) | (30,044) | (30,495) | (30,952) |
| Ending Balance | 401,986 | 491,279 | 553,684 | 537,277 |
| Repairs | | | | |
| Carried over | 66 | 63 | 5 | 5 |
| Current year | <u>32</u> | <u>90</u> | <u>95</u> | <u>100</u> |
| Total | 98 | 153 | 100 | 105 |





2016 SEWER LATERAL FEES

As Filed in the Division of Accounting & Extension

| Department of Revenue | | | | | | | | |
|-----------------------|--------------------|-------|-------|-------------------------|-------|--|--|--|
| CODE | CITY | FEES | CODE | CITY | FEES | | | |
| C-002 | BELLA VILLA | 50.00 | C-053 | SHREWSBURY | 28.00 | | | |
| C-003 | BELLERIVE | 28.00 | C-054 | SYCAMORE HILLS | 28.00 | | | |
| C-004 | BEL-NOR | 28.00 | C-055 | TWIN OAKS | 28.00 | | | |
| C-005 | BEL RIDGE | 28.00 | C-056 | UPLANDS PARK | 28.00 | | | |
| C-007 | BERKELEY | 28.00 | C-057 | UNIVERSITY CITY | 50.00 | | | |
| C-008 | BEVERLY HILLS | 28.00 | C-058 | VALLEY PARK | 25.00 | | | |
| C-009 | BRENTWOOD | 50.00 | C-059 | VELDA CITY | 28.00 | | | |
| C-010 | BRIDGETON | 28.00 | C-060 | VELDA VILLAGE HLS | 28.00 | | | |
| C-012 | CALVERTON PARK | 28.00 | C-061 | VINITA PARK | 50.00 | | | |
| C-013 | CHARLACK | 28.00 | C-062 | VINITA TERRACE | 28.00 | | | |
| C-014 | CLAYTON | 28.00 | C-063 | WARSON WOODS | 50.00 | | | |
| C-015 | COUNTRY CLUB HILLS | 28.00 | C-064 | WEBSTER GROVES | 42.00 | | | |
| C-016 | CRYSTAL LAKE PARK | 50.00 | C-065 | WILBUR PARK | 50.00 | | | |
| C-017 | DES PERES | 28.00 | C-067 | WOODSON TERRACE | 28.00 | | | |
| C-019 | ELLISVILLE | 28.00 | C-069 | CRESTWOOD | 28.00 | | | |
| C-022 | FERGUSON | 28.00 | C-070 | LAKESHIRE | 50.00 | | | |
| C-023 | FLORDELL HILLS | 28.00 | C-072 | ST. ANN | 10.00 | | | |
| C-024 | FLORISSANT | 28.00 | C-073 | EDMUNDSON | 50.00 | | | |
| C-025 | FRONTENAC | 28.00 | C-076 | HANLEY HILLS | 28.00 | | | |
| C-027 | GLEN ECHO PARK | 50.00 | C-078 | WELLSTON | 28.00 | | | |
| C-029 | GRANTWOOD VILLAGE | 50.00 | C-080 | HAZELWOOD | 5.00 | | | |
| C-031 | JENNINGS | 18.00 | C-081 | MOLINE ACRES | 28.00 | | | |
| C-032 | KIRKWOOD | 28.00 | C-082 | CREVE COEUR | 28.00 | | | |
| C-034 | MACKENZIE | 50.00 | C-084 | BRECKENRIDGE HILLS | 28.00 | | | |
| C-035 | MAPLEWOOD | 39.00 | C-085 | PAGEDALE | 28.00 | | | |
| C-037 | MARLBOROUGH | 28.00 | C-086 | GREENDALE | 50.00 | | | |
| C-039 | NORMANDY | 28.00 | C-087 | CLARKSON VALLEY | 28.00 | | | |
| C-040 | NORTHWOODS | 28.00 | C-088 | BELLEFONTAINE NEIGHBORS | 28.00 | | | |
| C-041 | OAKLAND | 28.00 | C-089 | RIVERVIEW | 28.00 | | | |
| C-042 | OLIVETTE | 50.00 | C-093 | BALLWIN | 28.00 | | | |
| C-043 | OVERLAND | 28.00 | C-094 | MANCHESTER | 28.00 | | | |
| C-045 | PASADENA HILLS | 28.00 | C-095 | DELLWOOD | 28.00 | | | |
| C-046 | PASADENA PARK | 28.00 | C-096 | COOL VALLEY | 50.00 | | | |
| C-048 | PINE LAWN | 28.00 | C-104 | MARYLAND HEIGHTS | 50.00 | | | |
| C-049 | RICHMOND HEIGHTS | 39.00 | C-105 | CHESTERFIELD | 28.00 | | | |
| C-050 | ROCK HILL | 28.00 | C-106 | GREEN PARK | 35.00 | | | |
| C-051 | ST. JOHN | 28.00 | C-000 | UNINCORPORATED | 28.00 | | | |
| | | | | | -5,50 | | | |